

APPROVED

April 02 2026

BOARD OF RECREATION AND PARK COMMISSIONERS

BOARD REPORT

NO. 26-075

DATE April 02, 2026

C.D. 2

BOARD OF RECREATION AND PARK COMMISSIONERS

SUBJECT: VALLEY PLAZA PARK – COUNCIL DISTRICT 2 PALLET HOUSING PROJECT – EXTENSION OF EMERGENCY USE OF A PORTION OF THE PARK FOR A TEMPORARY HOMELESS SHELTER/LOW BARRIER NAVIGATION CENTER FACILITY FOR A PERIOD NOT TO EXCEED ONE YEAR – STATUTORY EXEMPTION FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) PURSUANT TO CALIFORNIA PUBLIC RESOURCES CODE SECTION 21080.27.5 AND GOVERNMENT CODE SECTION 8698.4(a)(4) APPLICABLE TO LEASE, CONVEYANCE, ENCUMBRANCE, FINANCIAL ASSISTANCE, CONTRACT TO PROVIDE SERVICES FOR PEOPLE EXPERIENCING HOMELESSNESS

B. Aguirre	_____	M. Rudnick	_____
B. Jones	_____	for *C. Santo Domingo	<u>DF</u>
C. Stoneham	_____	N. Williams	_____



 General Manager

Approved X Disapproved _____ Withdrawn _____

RECOMMENDATIONS

1. Find that the continued emergency use for an additional period not to exceed one year of operation for a total term of operation of six years of a portion of RAP's Valley Plaza Park located at 6099 Laurel Canyon Blvd., North Hollywood, California 91606 (Los Angeles County Assessor's Parcel No. 2334-002-900), as a temporary homeless shelter is consistent with the use of a portion of Valley Plaza Park for park purposes;
2. Approve the Council District 2 Valley Plaza Park Pallet Shelter Homeless Project (Project), as further described in the summary of this Report and as previously approved in Board Report Nos. 20-161, 24-069, and 25-058, for an additional period not to exceed one year of operation beginning April 12, 2026;
3. Authorize RAP's General Manager or designee to issue a Right-of-Entry (ROE) permit to the Department of General Services (GSD) and/or any designated City Department for the operation, security and maintenance of the Project from April 12, 2026 to April 11, 2027;
4. Direct RAP staff to include provisions in any ROE permit issued pursuant to this Report that requires the City Administrative Officer to provide the Board of Recreation and Park Commissioners with a written and verbal report with performance review information of the Project annually, as part of a consolidated report that addresses all active interim housing programs on RAP property, with data drawn from information and metrics already

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collected, including, but not limited to the number of client intakes, the number of client exits, the number of client housing placements, shelter occupancy, and other pertinent information requested by RAP;

5. Determine the Project is statutorily exempt from CEQA under Public Resources Code Section 21080.27.5, applicable to leasing, providing financial support, constructing, operating, or contracts to provide services related to low barrier navigation centers and Government Code Section 8698.4(a)(4) governing homeless shelter projects under a shelter crisis declaration by a city and applicable to lease, conveyance, encumbrance, financial assistance, and contract to provide services for people experiencing homelessness on city or county leased or owned land;
6. Request the Bureau of Engineering (BOE) to file a Notice of Exemption (NOE) with the Los Angeles County Clerk's Office within five working days of approval of this Report, file the NOE with the Governor's Office of Land Use and Climate Innovation, and publish it on the BOE website; and,
7. Authorize RAP's General Manager, or designee, to make technical corrections as necessary to carry out the intent of this Report.

SUMMARY

Homelessness Emergency in the City of Los Angeles

On April 17, 2018, the City Council (CF No. 15-1138-S33), with the support of the Mayor, unanimously voted to declare an emergency shelter crisis in the City of Los Angeles. With this declaration and pursuant to Los Angeles Municipal Code (LAMC) 12.80 and 12.81, shelters may now be established and operated on non-governmental property as well as property owned or leased by the City of Los Angeles in any zone without limits.

During the 2018 State of the City Address, former Mayor Eric Garcetti announced A Bridge Home (ABH) — an initiative to erect 15 new temporary emergency housing projects, one in each Council District that would create 1,500 new shelter/bridge housing beds located near people in heavily concentrated encampments. Although RAP was not one of the fifteen City Departments named in Executive Directive No. 24, RAP, with its over four hundred fifty parks, has been asked to contribute to alleviating the emergency shelter crisis within the City of Los Angeles through the Project. The program has since evolved to include the rehabilitation of existing buildings, payment of leases to private owners, and funding of service provision where there were identified County gaps.

On December 12, 2022, Mayor Karen Bass declared a state of emergency on homelessness (Attachment 3). Mayor Bass subsequently issued Executive Directives to expedite the construction of affordable and temporary housing and maximize the use of City-owned property for temporary and permanent housing. Further, on May 16, 2023, the City Council extended the declaration of the state of local emergency on homelessness until June 12, 2023.

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Ordinance 187,922, which became effective on July 5, 2023, added Section 8.33 to Article 3, Chapter 3, Division 8 of the Los Angeles Administrative Code (LAAC) which empowers the Mayor to declare a local housing and/or homelessness state of emergency when certain criteria are met. Per LAAC 8.33, "Upon the Mayor's declaration of a local housing and/or homelessness emergency, the Mayor shall coordinate citywide planning and response with respect to unsheltered or unhoused individuals in conjunction with the City Administrative Office, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department, and all other necessary departments and agencies. The Mayor shall also coordinate the City's efforts to address a declared emergency under this section with the County of Los Angeles, the State of California, and the federal government. Within 30 days, the Mayor shall submit to the City Council a plan of action to address the emergency." The City Council shall receive a resolution within 30 days from the date of the original declaration of the Mayor, which the Council may consider and rescind by majority vote. Thereafter, the declaration shall expire unless the City Council renews it by majority vote every 90 calendar days.

On July 7, 2023, the Mayor made a declaration of local housing and homelessness emergency per the authority granted under LAAC 8.33 (C.F. #22-1545 and 23-0652-S1) (Attachment 4). Per the Notice and Addendum dated November 4, 2025 issued by Mayor Bass, the State of Emergency on homelessness was lifted on November 18, 2025 (Attachment 5). However, the City's emergency shelter crisis declaration first announced in 2018 remains in effect.

Temporary Homelessness Facility at Valley Plaza Park

Valley Plaza Park is located at 12240 West Archwood Street in the North Hollywood community of the City. This 77.64-acre park provides multipurpose fields, basketball and tennis courts, children's play areas, a recreation center, and a swimming pool for the use of the local community. Approximately 18,914 residents live within a half-mile walking distance of Valley Plaza Park.

On August 6, 2020, the Board of Recreation and Park Commissioners approved the installation and operation of a temporary homeless facility (Shelter) at 6099 Laurel Canyon Boulevard for a period of three years (Report No. 20-161). The Project site is located on the southeast portion of Valley Plaza Park, sometimes referred to unofficially as Alexandria Park, which measures approximately 5.43 acres or 236,725 square-feet. It was mostly landscaped open space with no existing structures, and several picnic tables spread throughout the property. It was separated from the larger section of Valley Plaza Park by the construction of the 170 Freeway and is located between the 170 Freeway to the west and a private commercial complex to the east. Approximately 1.72 acres or 75,000 square-feet of the park was developed for the Shelter. The Shelter and its associated amenities provide temporary housing and services for up to 200 homeless individuals. The Project includes fencing off the majority of the open space and the installation of several structures. The structures include 103 8'x8' Pallet Shelters, three 7'x26' Hygiene Mobile Units, and two 8'x40' modular shipping container offices. Additional site improvements also included two new seating plaza areas for food services, site lighting, new landscaping, site utilities improvements, and an access road. The Shelter opened in April 2021.

On April 12, 2021, RAP issued a right-of-entry (ROE) permit to the Department of General Services (GSD) for the operation of the Shelter for a period of three years. The ROE permit between RAP and GSD expired on April 11, 2024.

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On April 4, 2024, the Board approved a one-year extension for the continued operation of the Shelter at the request of the Office of the City Administrator (Report No. 24-069). RAP and GSD executed an amendment to the previously issued ROE permit to extend the term to April 11, 2025.

On April 17, 2025, the Board approved another one-year extension for the continued operation of the Shelter at the request of the Office of the City Administrator (Report No. 25-058). RAP and GSD executed an amendment to the previously issued ROE permit to extend the term to April 11, 2026.

On March 19, 2026, the Office of the City Administrator (CAO) requested that RAP extend the operation of the Shelter for an additional year (Attachment 6).

The Office of Council District 2 is supportive of the continued operation of the Shelter.

Upon approval of this Report, RAP will authorize the continued operation of the Shelter at the Project Site for an additional one-year period and will issue an ROE permit to GSD for a period of one additional year for the continued operation of the Shelter. The provisions of the ROE permit are meant to be enforceable solely at the discretion of RAP.

ENVIRONMENTAL IMPACT

The proposed Project consists of the lease and continued use of a temporary homeless shelter/low barrier navigation center on City-owned property.

Government Code Section 65660 defines a low barrier navigation center as a “Housing First” low-barrier, service-enriched shelter focused on moving people into permanent housing that provides temporary living facilities while case managers connect individuals experiencing homelessness to income, public benefits, health services, shelter, and housing. A low barrier navigation center like the Council District 2 Pallet Housing Project allows the presence of partner and pets, the storage of possessions and provides privacy

On April 17, 2018, the City Council (CF No. 15-1138-S33), with the support of the Mayor, unanimously voted to declare an emergency shelter crisis in the City of Los Angeles, which allows for shelters to be established and operated on property owned or leased by the City of Los Angeles in any zone without limits.

Public Resources Code Section 21080.27.5, exempts from CEQA leasing, providing financial support, constructing, operating, or entering into contracts to provide services to a low barrier navigation center.

Government Code Section 8698.4, governing homeless shelter projects under a shelter crisis declaration, exempts from CEQA actions taken by a city or other local government, to lease, convey, or encumber land owned by a local government for homeless shelters.

Based on these considerations, Staff recommends that the Board determines that the Project is statutorily exempt from CEQA environmental review pursuant to Public Resources Code Section 21080.27.5 and Government Code Section 8698.4. Bureau of Engineering staff will publish a

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Notice of Exemption (NOE) on their website and file the NOE with the Los Angeles County Clerk and the Governor's Office of Land Use and Climate Innovation upon Board's approval.

FISCAL IMPACT

Approval of this Report will have no fiscal impact on RAP's General Fund. RAP is not responsible for any costs associated with the operation or maintenance of the Shelter.

This Report was prepared by Robert Eastland, Management Assistant, Planning, Maintenance and Construction Branch.

LIST OF ATTACHMENTS

- 1) Attachment 1 – Report No. 25-058
- 2) Attachment 2 – Executive Directive No. 24 Dated May 30, 2018
- 3) Attachment 3 – Declaration of State of Emergency Dated December 12, 2022
- 4) Attachment 4 – Declaration of Local Housing and Homelessness Emergency Dated July 7, 2023
- 5) Attachment 5 – Notice and Addendum from Mayor Bass Dated November 4, 2025
- 6) Attachment 6 – Memo from the Office of the City Administrative Officer Dated March 19, 2026

APPROVED
Apr 17, 2025
**BOARD OF RECREATION
AND PARK COMMISSIONERS**

BOARD REPORT

NO. 25-058

DATE April 17, 2025

C.D. 2

BOARD OF RECREATION AND PARK COMMISSIONERS

SUBJECT: VALLEY PLAZA PARK – COUNCIL DISTRICT 2 PALLET HOUSING PROJECT – EXTENSION OF EMERGENCY USE OF A PORTION OF THE PARK FOR A TEMPORARY HOMELESS SHELTER/LOW BARRIER NAVIGATION CENTER FACILITY FOR A PERIOD NOT TO EXCEED ONE YEAR – STATUTORY EXEMPTION FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) PURSUANT TO PUBLIC RESOURCES CODE SECTIONS 21080.27.5 AND 21080.10(c) APPLICABLE TO LEASING, FINANCIAL SUPPORT, OPERATING, OR CONTRACTS TO PROVIDE SERVICES RELATED TO LOW BARRIER NAVIGATION CENTERS; PUBLIC RESOURCES CODE SECTION 21080(b)(4) APPLICABLE TO SPECIFIC ACTIONS TO PREVENT OR MITIGATE AN EMERGENCY, AS REFLECTED IN STATE CEQA GUIDELINES SECTION 15269(c) AND GOVERNMENT CODE SECTION 8698.4(a)(4) APPLICABLE TO LEASE, CONVEYANCE, ENCUMBRANCE, FINANCIAL ASSISTANCE, OR CONTRACT TO PROVIDE SERVICES FOR PEOPLE EXPERIENCING HOMELESSNESS

B. Aguirre	_____	M. Rudnick	_____
B. Jones	_____	for *C. Santo Domingo	<u>DF</u>
C. Stoneham	_____	N. Williams	_____

General Manager

Approved X Disapproved _____ Withdrawn _____

RECOMMENDATIONS

1. Find that the continued emergency use for an additional period not to exceed one year of operation for a total term of operation of five years of a portion of RAP's Valley Plaza Park located at 6099 Laurel Canyon Blvd., North Hollywood, California 91606 (Los Angeles County Assessor's Parcel No. 2334-002-900), as a temporary homeless shelter is consistent with the use of a portion of Valley Plaza Park for park purposes;
2. Approve the Council District 2 Valley Plaza Park Pallet Shelter Homeless Project (Project), as further described in the summary of this Report and as previously approved in Board Report Nos. 20-161 and 24-069, for an additional period not to exceed one year of operation beginning April 12, 2025;
3. Authorize RAP's General Manager or designee to issue a Right-of-Entry (ROE) permit to the Department of General Services (GSD) and/or any designated City Department for the operation, security and maintenance of the Project from April 12, 2025 to April 11, 2026;

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4. Direct RAP staff to include provisions in any ROE permit issued pursuant to this Report that requires the City Administrative Officer to provide the Board of Recreation and Parks Commissioners with a written and verbal report with performance review information of the Project annually, as part of a consolidated report that addresses all active interim housing programs on RAP property. The report data shall be drawn from information and metrics already collected, including, but not limited to the number of client intakes, the number of client exits, the number of client housing placements, shelter occupancy, and other pertinent information requested by RAP;
5. Determine the Project is statutorily exempt from CEQA under Public Resources Code (PRC) Section 21080.27.5 applicable to leasing, providing financial support, constructing, operating, or contracts to provide services related to low barrier navigation centers; PRC Section 21080.10(c) applicable to contracts providing services to people experiencing homelessness; Section 21080(b)(4) applicable to specific actions to prevent or mitigate an emergency, as reflected in State CEQA Guidelines Section 15269(c) as well as Government Code Section 8698.4(a)(4) governing homeless shelter projects under a shelter crisis declaration by a city and applicable to lease, conveyance, encumbrance, financial assistance, or contract to provide services for people experiencing homelessness on city or county leased or owned land;
6. Request the Bureau of Engineering (BOE) to file a Notice of Exemption (NOE) with the Los Angeles County Clerk's Office within five working days of approval of this Report, file the NOE with the Governor's Office of Land Use and Climate Innovation, and publish it on the BOE website; and,
7. Authorize RAP's General Manager, or designee, to make technical corrections as necessary to carry out the intent of this Report.

SUMMARY

Homelessness Emergency in the City of Los Angeles

In April 17, 2018, the City Council (CF No. 15-1138-S33), with the support of the Mayor, unanimously voted to declare an emergency shelter crisis in the City of Los Angeles. With this declaration and pursuant to Los Angeles Municipal Code (LAMC) 12.80 and 12.81, shelters may now be established and operated on non-governmental property as well as property owned or leased by the City of Los Angeles in any zone without limits.

During the 2018 State of the City Address, former Mayor Eric Garcetti announced A Bridge Home (ABH) — an initiative to erect 15 new temporary emergency housing projects, one in each Council District that would create 1,500 new shelter/bridge housing beds located near people in heavily concentrated encampments. Although RAP was not one of the fifteen City Departments named in Executive Directive No. 24, RAP, with its over four hundred fifty parks, has been asked to contribute to alleviating the emergency shelter crisis within the City of Los Angeles through the Project. The program has since evolved to include the rehabilitation of existing buildings, payment of leases to private owners, and funding of service provision where there were identified County gaps.

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On December 12, 2022, Mayor Karen Bass declared a state of emergency on homelessness (Attachment 2). Mayor Bass subsequently issued Executive Directives to expedite the construction of affordable and temporary housing and maximize the use of City-owned property for temporary and permanent housing. Further, on May 16, 2023, the City Council extended the declaration of the state of local emergency on homelessness until June 12, 2023.

Ordinance 187,922, which became effective on July 5, 2023, added Section 8.33 to Article 3, Chapter 3, Division 8 of the Los Angeles Administrative Code (LAAC) which empowers the Mayor to declare a local housing and/or homeless state of emergency when certain criteria are met. Per LAAC 8.33, "Upon the Mayor's declaration of a local housing and/or homelessness emergency, the Mayor shall coordinate citywide planning and response with respect to unsheltered or unhoused individuals in conjunction with the City Administrative Office, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department, and all other necessary departments and agencies. The Mayor shall also coordinate the City's efforts to address a declared emergency under this section with the County of Los Angeles, the State of California, and the federal government. Within 30 days, the Mayor shall submit to the City Council a plan of action to address the emergency." The City Council shall receive a resolution within 30 days from the date of the original declaration of the Mayor, which the Council may consider and rescind by majority vote. Thereafter, the declaration shall expire unless the City Council renews it by majority vote every 90 calendar days.

On July 7, 2023, the Mayor made a declaration of local housing and homelessness emergency per the authority granted under LAAC 8.33 (C.F. #22-1545 and 23-0652-S1) (Attachment 3). The declaration of local housing and homeless state of emergency was renewed on March 4, 2025 and remains in effect until June 2, 2025.

Temporary Homelessness Facility at Valley Plaza Park

Valley Plaza Park is located at 12240 West Archwood Street in the North Hollywood community of the City. This 77.64-acre park provides multipurpose fields, basketball and tennis courts, children's play areas, a recreation center, and a swimming pool for the use of the local community. Approximately 18,914 residents live within a half-mile walking distance of Valley Plaza Park.

On August 6, 2020, the Board of Recreation and Parks Commissioners approved the installation and operation of a temporary homeless facility (Shelter) at 6099 Laurel canyon Boulevard for a period of three years (Report No. 20-161). The Project site is located on the southeast portion of Valley Plaza Park, sometimes referred to unofficially as Alexandria Park, which measures approximately 5.43 acres or 236,725 square-feet. It was mostly landscaped open space with no existing structures, and several picnic tables spread throughout the property. It was separated from the larger section of Valley Plaza Park by the construction of the 170 Freeway and is located between the 170 Freeway to the west and a private commercial complex to the east. Approximately 1.72 acres or 75,000 square-feet of the park was developed for the Shelter. The Shelter and its associated amenities provide temporary housing and services for up to 200 homeless individuals. The Project includes fencing off the majority of the open space and the installation of several structures. The structures include 103 8'x8' Pallet Shelters, three 7'x26' Hygiene Mobile Units, and two 8'x40' modular shipping container offices. Additional site improvements also included two new seating plaza areas for food services, site lighting, new landscaping, site utilities improvements, and an access road. The Shelter opened in April 2021.

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On April 12, 2021, RAP issued a right-of-entry (ROE) permit to the Department of General Services (GSD) for the operation of the Shelter for a period of three years. The ROE permit between RAP and GSD expired on April 11, 2024.

On April 4, 2024, the Board approved a one-year extension for the continued operation of the Shelter at the request of the Office of the City Administrator (Report No. 24-069). RAP and GSD executed an amendment to the previously issued ROE permit to extend the term to April 11, 2025.

On March 13, 2025, the Office of the City Administrator (CAO) has requested that RAP extend the operation of the Shelter (Attachment 4). The Office of Council District 2 is supportive of the continued operation of the Shelter.

Upon approval of this Report, RAP will authorize the continued operation of the Shelter at the Project Site for an additional one-year period and will issue an ROE permit to GSD for a period of one additional year for the continued operation of the Shelter. The provisions of the ROE permit is meant to be enforceable solely at the discretion of RAP.

ENVIRONMENTAL IMPACT

The proposed Project consists of the lease and continued use of a temporary homeless shelter/low barrier navigation center on City-owned property. The Project is a specific action necessary to prevent or mitigate an emergency – the conditions arising from a sudden and unexpected dramatic rise in the City’s already dangerously large homeless population, also adversely impacted by the COVID-19 pandemic. The dramatic rise in the homeless population is a sudden unexpected occurrence, as it results from the unexpected and sudden loss of access to adequate shelter and essential services for each individual newly experiencing homelessness. Each such loss is an emergency presenting impending acute harm to the individuals experiencing homelessness that would be prevented and mitigated through providing housing to those individuals, including through the emergency shelter/low barrier navigation center provided by this Project.

On December 12, 2022, Mayor Bass declared a homelessness emergency in the City of Los Angeles, which declaration was ratified by the City Council (CF No. 22-1545). On July 7, 2023, Mayor Bass again declared a local housing and homelessness emergency because “the City still finds itself in an emergency” with emergency conditions continuing to require prompt abatement due to the severe shortage of beds available to the unhoused population.

PRC 21080.27.5 exempts leasing, providing financial support, constructing, operating, or entering into contracts to provide services to a low barrier navigation center from the California Environmental Quality Act (CEQA).

Additionally, PRC Section 21080.10(c)(1) provides that CEQA does not apply to “[a]ctions taken by a local agency to approve a contract for providing services for people experiencing homelessness [which] may include, but are not limited to, case management, resource navigation, security services, residential services, and counseling services.”

Government Code Section 8698.4(a)(4) maintains that CEQA does not apply to actions taken by a city that has declared a shelter crisis to encumber its own land for a homeless center.

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PRC Section 21080(b)(4) provides that CEQA does not apply to “specific actions necessary to prevent or mitigate an emergency.” PRC Section 21060.3 defines Emergency as “a sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services.” Furthermore, State CEQA Guidelines Section 15269(c), “Emergency Projects,” provides examples of emergency projects exempt from the requirements of CEQA, including the following:

Specific actions necessary to prevent or mitigate an emergency. This does not include long-term projects undertaken for the purpose of preventing or mitigating a situation that has a low probability of occurrence in the short-term, but this exclusion does not apply (i) if the anticipated period of time to conduct an environmental review of such a long-term project would create a risk to public health, safety or welfare, or (ii) if activities (such as fire or catastrophic risk mitigation or modifications to improve facility integrity) are proposed for existing facilities in response to an emergency at a similar existing facility.

Based on these considerations, staff recommends that the Board determine that the proposed Project is statutorily exempt from the provisions of CEQA pursuant to PRC Sections 21080.27.5, 21080.10(c) and 21080(b)(4) as well as State CEQA Guidelines Section 15269(c) and Government Code Section 8698.4(a)(4). Bureau of Engineering staff will file a Notice of Exemption (NOE) with the Los Angeles County Clerk’s Office within five working days of approval of this Report, file the NOE with the Governor’s Office of Land Use and Climate Innovation, and publish it on the BOE website.

FISCAL IMPACT

Approval of this Report will have no fiscal impact on RAP’s General Fund. RAP is not responsible for any costs associated with the operation or maintenance of the Shelter.

This Report was prepared by Robert Eastland, Management Assistant, Planning, Maintenance and Construction Branch.

LIST OF ATTACHMENTS

- 1) Attachment 1 – Report No. 24-069
- 2) Attachment 2 – Declaration of State of Emergency Dated December 12, 2022
- 3) Attachment 3 – Declaration of Local Housing and Homelessness Emergency Dated July 7, 2023
- 4) Attachment 4 – Memo from the Office of the City Administrative Officer Dated March 13, 2025

APPROVED
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BOARD OF RECREATION
AND PARK COMMISSIONERS

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NO. 24-069

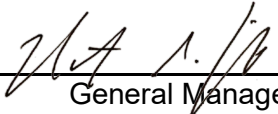
DATE April 04, 2024

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BOARD OF RECREATION AND PARK COMMISSIONERS

SUBJECT: VALLEY PLAZA PARK – COUNCIL DISTRICT TWO (2) PALLET HOUSING PROJECT – EXTENSION OF EMERGENCY USE OF A PORTION OF THE PARK FOR A TEMPORARY HOMELESS SHELTER/LOW BARRIER NAVIGATIONCENTER FACILITY FOR A PERIOD NOT TO EXCEED ONE (1) YEAR – STATUTORY EXEMPTION FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) PURSUANT TO CALIFORNIA PUBLIC RESOURCES CODE SECTION 21080.27 APPLICABLE TO CITY OF LOS ANGELES LOW BARRIER NAVIGATION CENTERS, CALIFORNIA GOVERNMENT CODE SECTION 8698.4 APPLICABLE TO HOMELESS SHELTERS UNDER A SHELTER CRISIS DECLARATION, AND CALIFORNIA PUBLIC RESOURCES CODE SECTION 21080(b)(4) APPLICABLE TO SPECIFIC ACTIONS TO PREVENT OR MITIGATE AN EMERGENCY, AS REFLECTED IN STATE CEQA GUIDELINES SECTION 15269(c)

B. Aguirre _____ M. Rudnick _____
B. Jones _____ for *C. Santo Domingo DF
B. Jackson _____ N. Williams _____



General Manager

Approved X Disapproved _____ Withdrawn _____

RECOMMENDATIONS

1. Find that the continued emergency use for an additional period not to exceed one (1) year of operation for a total term of operation of four (4) years of a portion of the Department of Recreation and Park’s (RAP) Valley Plaza Park located at 6099 Laurel Canyon Blvd., North Hollywood, California 91606 (Los Angeles County Assessor’s Parcel No. 2334-002-900), as a temporary homeless shelter, is consistent with the use of a portion of Valley Plaza Park for park purposes;
2. Approve the Council District (CD) Two (2) Valley Plaza Park Pallet Shelter Homeless Project (Project), as further described in the summary of this Report and as previously approved in Board Report 20-161, for an additional period not to exceed one (1) year of operation;
3. Authorize RAP’s General Manager or designee to issue a license to the Department of General Services(GSD) and/or any designated City Department for the operation, security and maintenance of the Project for a period not to exceed one (1) year of operation;

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4. Determine that the lease and continued use and operation of the facility are statutorily exempt from CEQA under California Public Resources Code (PRC) Section 21080.27 applicable to low barrier navigation centers in the City, Government Code Section 8698.4, applicable to homeless shelter projects under a shelter crisis declaration, and PRC Section 21080(b)(4) and State CEQA Guidelines Section 15269(c) as a specific action necessary to prevent or mitigate an emergency;
5. Request the Bureau of Engineering (BOE) to file a Notice of Exemption (NOE) with the Los Angeles County Clerk's Office within five (5) working days of approval of this Report, file the NOE with the State Clearinghouse, and publish it on the BOE website; and
6. Authorize RAP's General Manager, or designee, to make technical corrections as necessary to carry out the intent of this Report.

SUMMARY

Homelessness Emergency in the City of Los Angeles

In April 17, 2018, the City Council (CF No. 15-1138-S33), with the support of the Mayor, unanimously voted to declare an emergency shelter crisis in the City of Los Angeles. With this declaration and pursuant to Los Angeles Municipal Code (LAMC) 12.80 and 12.81, shelters may now be established and operated on non-governmental property as well as property owned or leased by the City of Los Angeles in any zone without limits.

On May 30, 2018, Mayor Garcetti issued Executive Directive No. 24 which directed fifteen (15) City Departments to prioritize and facilitate the construction of temporary emergency homeless shelters, which are also called "Bridge Housing." Although, RAP was not one of the fifteen (15) City Departments named in the subject directive, RAP, with its over four hundred fifty (450) parks, was asked to contribute to alleviating the emergency shelter crisis within the City of Los Angeles.

On December 12, 2022, Mayor Karen Bass declared a state of emergency on homelessness (Attachment 2). Mayor Bass subsequently issued Executive Directives to expedite the construction of affordable and temporary housing and maximize the use of City-owned property for temporary and permanent housing. Further, on May 16, 2023, the City Council extended the declaration of the state of local emergency on homelessness until June 12, 2023.

Ordinance 187,922, which became effective on July 5, 2023, added Section 8.33 to Article 3, Chapter 3, Division 8 of the Los Angeles Administrative Code (LAAC) which empowers the Mayor to declare a local housing and/or homeless state of emergency when certain criteria are met. Per LAAC 8.33, "Upon the Mayor's declaration of a local housing and/or homelessness emergency, the Mayor shall coordinate citywide planning and response with respect to unsheltered or unhoused individuals in conjunction with the City Administrative Office, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department, and all other necessary departments and agencies. The Mayor shall also coordinate the City's efforts to address a declared emergency under this section with the County of Los

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Angeles, the State of California, and the federal government. Within 30 days, the Mayor shall submit to the City Council a plan of action to address the emergency.” The City Council shall receive a resolution within 30 days from the date of the original declaration of the Mayor, which the Council may consider and rescind by majority vote. Thereafter, the declaration shall expire unless the City Council renews it by majority vote every 90 calendar days.

On July 7, 2023, the Mayor made a declaration of local housing and homelessness emergency per the authority granted under LAAC 8.33 (C.F. #22-1545 and 23-0652-S1) (Attachment 3). The declaration of local housing and homeless state of emergency was renewed on January 24, 2024 and remains in effect until April 28, 2024.

Temporary Homelessness Facility at Valley Plaza Park

Valley Plaza Park is located at 12240 West Archwood Street in the North Hollywood community of the City. This 77.64-acre park provides multipurpose fields, basketball and tennis courts, children’s play areas, a recreation center, and a swimming pool for the use of the local community. Approximately 18,914 residents live within a half-mile walking distance of Valley Plaza Park.

On August 6, 2020, the Board of Recreation and Parks Commissioners approved the installation and operation of a temporary homeless facility (Shelter) at 6099 Laurel canyon Boulevard for a period of three (3) years (Report No. 20-161). The Project site is located on the southeast portion of Valley Plaza Park, sometimes referred to unofficially as Alexandria Park, which measures approximately 5.43 acres or 236,725 square-feet. It was mostly landscaped open space with no existing structures, and several picnic tables spread throughout the property. It was separated from the larger section of Valley Plaza Park by the construction of the 170 Freeway and is located between the 170 Freeway to the west and a private commercial complex to the east. Approximately 1.72 acres or 75,000 square-feet of the park was developed for the Shelter. The Shelter and its associated amenities provide temporary housing and services for up to 200 homeless individuals. The Project included fencing off the majority of the open space and the installation of several structures. The structures included 103 – 8’x8’ Pallet Shelters, 3 – 7’x26’ Hygiene Mobile Units, and 2 – 8’x40’ modular shipping container offices. Additional site improvements also included two (2) new seating plaza areas for food services, site lighting, new landscaping, site utilities improvements, and an access road. The Shelter opened in April 2021.

On April 12, 2021, RAP issued a right-of-entry (ROE) permit to the Department of General Services (GSD) for the operation of the Shelter for a period of three (3) years. The ROE permit between RAP and GSD expires on April 11, 2024.

On January 30, 2024, the Office of the City Administrator (CAO) has requested that RAP extend the operation of the Shelter (Attachment 4).

The Office of Council District 2 is supportive of the continued operation of the Shelter.

Upon approval of this Report, RAP will authorize the continued operation of the Shelter at the Project Site for an additional one (1) year period and will issue an ROE permit to GSD for a period of one additional (1) year for the continued operation of the Shelter.

BOARD REPORT

PG. 4 NO. 24-069

ENVIRONMENTAL IMPACT

The proposed Project consists of the lease and continued use of the Shelter. The Project is a specific action necessary to prevent or mitigate an emergency – the conditions arising from a sudden and unexpected dramatic rise in the City’s already dangerously large homeless population, also adversely impacted by the COVID-19 pandemic. The dramatic rise in the homeless population is a sudden unexpected occurrence, as it results from the unexpected and sudden loss of access to adequate shelter and essential services for each individual newly experiencing homelessness. Each such loss is an emergency presenting impending acute harm to the individuals experiencing homelessness that would be prevented and mitigated through providing housing to those individuals, including through the emergency shelter/low barrier navigation center provided by this Project. The Project, therefore, is exempt from CEQA environmental review pursuant to PRC Section 21080(b)(4), which provides that CEQA does not apply to “specific actions necessary to prevent or mitigate an emergency.” PRC Section 21060.3 defines Emergency as “a sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services.”

Furthermore, State CEQA Guidelines Section 15269, “Emergency Projects,” provides examples of emergency projects exempt from the requirements of CEQA, including the following:

Specific actions necessary to prevent or mitigate an emergency. This does not include long-term projects undertaken for the purpose of preventing or mitigating a situation that has a low probability of occurrence in the short-term, but this exclusion does not apply

- (i) if the anticipated period of time to conduct an environmental review of such a long-term project would create a risk to public health, safety or welfare, or
- (ii) if activities (such as fire or catastrophic risk mitigation or modifications to improve facility integrity) are proposed for existing facilities in response to an emergency at a similar existing facility.

On December 12, 2022, Mayor Bass declared a homelessness emergency in the City of Los Angeles, which declaration was ratified by the City Council (CF No. 22-1545). On July 7, 2023, Mayor Bass again declared a local housing and homelessness emergency because “the City still finds itself in an emergency” with emergency conditions continuing to require prompt abatement due to the severe shortage of beds available to the unhoused population. California Government Code Section 8698.4(a)(4) provides that CEQA “shall not apply” to actions taken by a city upon the declaration of a shelter crisis “to facilitate the lease, conveyance, or encumbrance of land owned by the local government for, or to provide financial assistance to, a homeless shelter constructed or allowed by this section.”

BOARD REPORT

PG. 5 NO. 24-069

In addition, Assembly Bill 1197 (Santiago, 2019) signed into law on September 26, 2019, adopted PRC section 21080.27 and created a statutory exemption for compliance with CEQA for emergency shelter projects located within the City of Los Angeles; PRC Section 21080.27 was recently amended by Assembly Bill 785 (Santiago, 2023) to exempt a broader set of activities undertaken by the City to promote affordable housing and address homelessness. PRC Section 21080.27(b) specifically exempts certain City actions concerning low barrier navigation centers from CEQA, providing that CEQA, “does not apply to any of the following activities undertaken by the City of Los Angeles within the City of Los Angeles (2) An action to lease land for a low barrier navigation center; (3) An action to facilitate the lease of land owned for a low barrier navigation center; and (5) An action to provide financial assistance in furtherance of implementing a low barrier navigation center ” Under PRC Section 21080.27(a)(6), a “low barrier navigation center” includes a facility that receives funding through the Homeless Housing, Assistance, and Prevention (HAAP) program and also satisfies the criteria provided in California Government Code Section 65660(a). This Project consists of the continued use of City-owned land for a facility that qualifies as a “low barrier navigation center” under California Government Code Section 65660(a), as well as the anticipated receipt of HAAP funding within the next two City council funding reports.

Based on these considerations, staff recommends that the Board determine that the proposed Project is exempt from CEQA environmental review pursuant to PRC Section 21080(b)(4) as reflected in State CEQA Guidelines Section 15269(c), California Government Code Section 8698.4, and PRC Section 21080.27. Staff also recommends the Board request that the Bureau of Engineering (BOE) file a Notice of Exemption (NOE) with the Los Angeles County Clerk, file the NOE with the State Clearinghouse, and publish it on the BOE website.

FISCAL IMPACT

Approval of this Report will have no fiscal impact on RAP’s General Fund. RAP is not responsible for any costs associated with the operation or maintenance of the Shelter.

This Report was prepared by Robert Eastland, Management Assistant, Planning, Maintenance and Construction Branch.

ATTACHMENTS

- 1) Attachment 1 – Report No. 20-161
- 2) Attachment 2 – Declaration of State of Emergency Dated December 12, 2022
- 3) Attachment 3 – Declaration of Local Housing and Homelessness Emergency Dated July 7, 2023
- 4) Attachment 4 – Memo from the Office of the City Administrative Officer Dated January 30, 2024

APPROVED
CEQA 2020

BOARD OF RECREATION
AND PARK COMMISSIONERS

BOARD REPORT

NO. 20-161

DATE August 6, 2020

C.D. 2

BOARD OF RECREATION AND PARK COMMISSIONERS

SUBJECT: VALLEY PLAZA PARK – PROPOSED CD2 PALLET HOUSING PROJECT – PROPOSED EMERGENCY USE OF A PORTION OF THE PARK FOR THE CONSTRUCTION OF AND USE AS A TEMPORARY HOMELESS SHELTER FACILITY FOR A PERIOD NOT TO EXCEED THREE (3) YEARS OF OPERATION – APPROVAL OF PRELIMINARY PLANS; STATUTORY EXEMPTION FROM THE PROVISIONS OF THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) PURSUANT TO PUBLIC RESOURCES CODE (PRC) SECTION 21080(b)(4) [SPECIFIC ACTIONS TO PREVENT OR MITIGATE AN EMERGENCY] REFLECTED IN CALIFORNIA CEQA GUIDELINES SECTION 15269(c)

AP Diaz	_____	S. Piña-Cortez	_____
H. Fujita	_____	C. Santo Domingo	_____
V. Israel	_____	N. Williams	_____

General Manager

Approved X Disapproved _____ Withdrawn _____
With Correction

RECOMMENDATIONS

1. Find that the emergency use for a temporary period not to exceed three (3) years of operation, of the southeast portion of the Department of Recreation and Parks' (RAP) Valley Plaza Park (Exhibit A) located at 6099 Laurel Canyon Blvd., North Hollywood, California 91606 (Los Angeles County Assessor's Parcel No. 2334-002-900), as a temporary homeless shelter site, is consistent with the use of a portion of Valley Plaza Park (Exhibit B) for park purposes;
2. Approve the proposed construction of the CD 2 Valley Plaza Park Pallet Shelter Homeless Project (Project), as further described in the Summary of this Report, and its operation for a period not to exceed three (3) years;
3. Approve design plans, substantially in the form as attached to this Report and further described in the Summary of this Report, for the Project to be located in the southeast portion of Valley Plaza Park (Exhibit B);
4. Authorize RAP's General Manager or designee to approve technical revisions to the plans as necessary, to complete the construction of the proposed Project;

BOARD REPORT

PG. 2 NO. 20-161

5. Authorize RAP's General Manager or designee to issue a license (e.g. Temporary Right of Entry Permit), as needed, to the Department of Public Works, Bureau of Engineering (BOE); Department of General Services (GSD); or other City Departments to conduct site preparation, utility installation, construction and other works related to the installation of the proposed Project;
6. Authorize RAP's General Manager or designee, which may include another City Department, to issue a license to a housing operator for the operation, security and maintenance of the proposed Project for a period not to exceed three (3) years of operation;
7. Find that the proposed Project is statutorily exempt from the provisions of the California Environmental Quality Act (CEQA), pursuant to PRC Section 21080(b)(4)[Specific actions to prevent or mitigate an emergency], as reflected in California CEQA Guidelines Section 15269(c); and,
8. Request the Bureau of Engineering to file a Notice of Exemption (NOE) within five (5) working days of approval with the City and the Los Angeles County Clerk's Office.

SUMMARY

Declaration of an Emergency Shelter Crisis in the City of Los Angeles

In April 17, 2018, City Council (CF No. 15-1138-S33), with the support of the Mayor, unanimously voted to declare an emergency shelter crisis in the City of Los Angeles. With this declaration and pursuant to Los Angeles Municipal Code (LAMC) 12.80 and 12.81, shelters could now be established and operated on non-governmental property as well as property owned or leased by the City of Los Angeles in any zone without limits.

On May 30, 2018, Mayor Garcetti issued Executive Directive No. 24 which directed fifteen (15) City Departments to prioritize and facilitate the construction of temporary emergency homeless shelters also called Bridge Housing. Although, RAP was not one of the fifteen (15) City Departments named in the subject directive, RAP, with its over four hundred fifty (450) parks, was asked to contribute to alleviating the emergency shelter crisis within the City of Los Angeles.

On March 20, 2019, the Board of Recreation and Park Commissioners (Board), through Report No. 19-062, approved the construction and operation of a temporary homeless shelter and storage facility on a 0.7 acre or 30,127 square feet portion of RAP's Lafayette Park. Subsequently, on September 4, 2019, the Board, through Board Report No 19-179, approved the construction and operation of a second temporary homeless shelter and storage facility on a 0.65 acre or 28,500 square feet portion of RAP's Griffith Park on Riverside Drive. The Griffith Park-Riverside Drive shelter was completed in June and operations began on July 8. The Lafayette Shelter **is to be completed at the end of August and operations will begin on September 1.**

BOARD REPORT

PG. 3 NO. 20-161

LA Alliance for Human Rights vs. City of Los Angeles

In June 2020, the City of Los Angeles (City) and the County of Los Angeles (County) reached an agreement to provide housing and services for up to 6,700 homeless people who live near freeways and those over 65 years of age or vulnerable to COVID-19. This agreement was approved by a federal judge related to a lawsuit filed in March 2020 by the Los Angeles Alliance for Human Rights which accused the City of Los Angeles and others of failing to comprehensively address the homeless crisis.

Under the agreement, the City will provide 6,700 beds within eighteen (18) months and the County will provide up to \$300 million over the next five (5) years to fund homeless services. The County also agrees to pay the City a one-time bonus fee of \$8 million if 5,300 beds are available within ten (10) months.

Ten (10) city-owned properties have been initially recommended as potential sites for this effort. Of these, three (3) are on park property. The three (3) park sites are Valley Plaza Park, North Hollywood Recreation Center, and Strathern Park West. All these parks are within Council District Two. With the support of the office of Los Angeles Councilmember Paul Krekorian, RAP staff working with other City staff have evaluated the proposed park sites and agree with the recommendations. There has been outreach with the community in the past for these locations. However, due to COVID-19, the urgency to address the public health and safety conditions, and the timeline set forth in the court-approved agreement extensive community outreach has not been conducted.

The southeast portion of Valley Plaza Park, sometimes referred to unofficially as Alexandria Park, measures approximately 5.43 acres or 236,725 square-feet (see Exhibit A). It is mostly landscaped open space with no existing structures. It has several picnic tables spread throughout the property. It was separated from the larger section of Valley Plaza Park by the construction of the 170 Freeway and is located between the 170 Freeway to the west and a private commercial complex to the east. Historically, this portion of Valley Plaza Park has not been used much by the general public due to high incidences of crime. In 2003, the Board approved Board Report No. 03-328, which authorized staff to negotiate with the Community Redevelopment Agency to exchange this property with another larger and more desirable property. In this report, it was noted that the Department received a letter from the Chief of Police indicating crime in this park was at a level rendering this property unsuitable for park use. Negotiations fell through and the park has remained relatively unused. The proposed Project will provide much needed use and activity to the park. The installation of the shelter will require the construction and placement of sewer lines, utilities, and an access road which could be used for future park development once the shelter operations cease.

The proposed Project will provide shelter and services for up to 200 homeless individuals. Approximately 1.72 acres or 75,000 square-feet of the park will be developed. The scope of work includes fencing off the majority of the open space and the installation of several structures. The structures include placing 103 – 8'x8' Pallet Shelters, 3 – 7'x26' Hygiene Mobile Units, and 2 – 8'x40' modular shipping container offices. Additional site improvements also include two (2)

BOARD REPORT

PG. 4 NO. 20-161

new seating plaza areas for food services, site lighting, new landscaping, site utilities improvements, and access road (see Exhibit B).

The proposed Project is unique in its use of pallet shelters as habitable structures. Pallet shelters are small, white rectangular structures constructed with a fiberglass material and an aluminum frame. These shelters come in two sizes: a (8'x8') 64 square-foot and a (10'x10') 100 square-foot model. These can be set up with little to no tools in under an hour. They come with a fold-up bed, windows, a ventilation system, and a front door that locks. They are an "Ikea approach to shelter," as the shelter comes in pieces that are assembled on site (see Exhibit C).

There are currently no pallet shelters in the City. However, there are four pallet shelter located in California. The first is a 60-unit shelter built in 10 days and operated by the County of Sonoma. The second is a 30-unit shelter built in 4 days and operated by the City of Riverside. The third is a 20-unit shelter operated by the City of Banning. The fourth is a 10-unit shelter built in 1 day operated by the City of Santa Cruz. All four shelters were built on existing parking lots.

Advantages to the use of pallet shelters include the fact that they are prefabricated and can easily be built in less than one hour with minimal tools. The shelters can be outfitted with beds, climate control, safety features, electricity, and more. They can be ready for resident move-in within a short amount of time.

ENVIRONMENTAL IMPACT

The proposed Project consists of the new construction of a temporary homeless shelter and is meant to prevent or mitigate the conditions arising from a sudden and unexpected dramatic rise in the City's already dangerously large homeless population. City Council declared a homeless shelter crisis pursuant to Government Code Section 8698, et seq. on April 17, 2018. The 2020 Homeless population count shows an unexpected and unabated dramatic surge in homelessness, and finds that the number of people experiencing homeless in the City has increased by 16.1% in one year, while the unsheltered homeless population has increased by 8.4%. Studies illustrated in the Notice of Exemption (Attachment 4) show the burden that homelessness imposes to life, health, property, and to essential public services in the City. Furthermore, the City is facing an unprecedented emergency at the current time due to the sudden occurrence of the COVID-19 pandemic, and this emergency is particularly concerning for the imminent threat it poses to the City's homeless population. In the United States District Court Central District of California case of *LA Alliance for Human Rights Et Al. vs. the City of Los Angeles, Et al.* Case No. 20-cv-02291-DOC concerning homelessness, the Court entered a May 2020 injunction, which has since been vacated for other reasons, recognizing that the combined risks of health impacts from living near freeways and the on-going COVID-19 pandemic constitute an emergency.

Public Resources Code (PRC) section 21080(b)(4) provides that the California Environmental Quality Act (CEQA) does not apply to "specific actions necessary to prevent or mitigate an emergency." PRC section 21060.3 defines *emergency* as, "a sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services." Section 21060.3 further

BOARD REPORT

PG. 5 NO. 20-161

provides that *emergency* “includes such occurrences as fire, flood, earthquake, or other soil or geologic movements, as well as such occurrences as riot, accident, or sabotage.” Moreover, Article 18, Section 15269(c) of CEQA Guidelines clarifies that a project to prevent a future emergency – such as this Project, which is designed to mitigate the impacts caused by the sudden and unexpected dramatic rise in the City’s already dangerously large homeless population, now adversely impacted by the COVID-19 pandemic— need not be sudden or unexpected to qualify as statutorily exempt from CEQA compliance.

Based on these considerations, RAP staff recommends that the Board determines that the proposed Project is statutorily exempt from the provisions of CEQA pursuant to PRC Section 21080(b)(4), as reflected in Article 18, Section 15269(c) of California CEQA Guidelines.

City Staff will file a Notice of Exemption (NOE) with the Los Angeles County Clerk should the Board grant this approval.

Staff also underlines that other exemptions may apply once the City identifies a qualifying source of funding for the project.

FISCAL IMPACT

This proposed Project will be fully funded through a program to be determined by City Council. This will also include funding for the maintenance and services for the duration of the operation of the shelter facility. There is no fiscal impact to the RAP’s general fund.

This Report was prepared by Cid Macaraeg, Sr. Management Analyst II, Planning, Construction and Maintenance Branch.

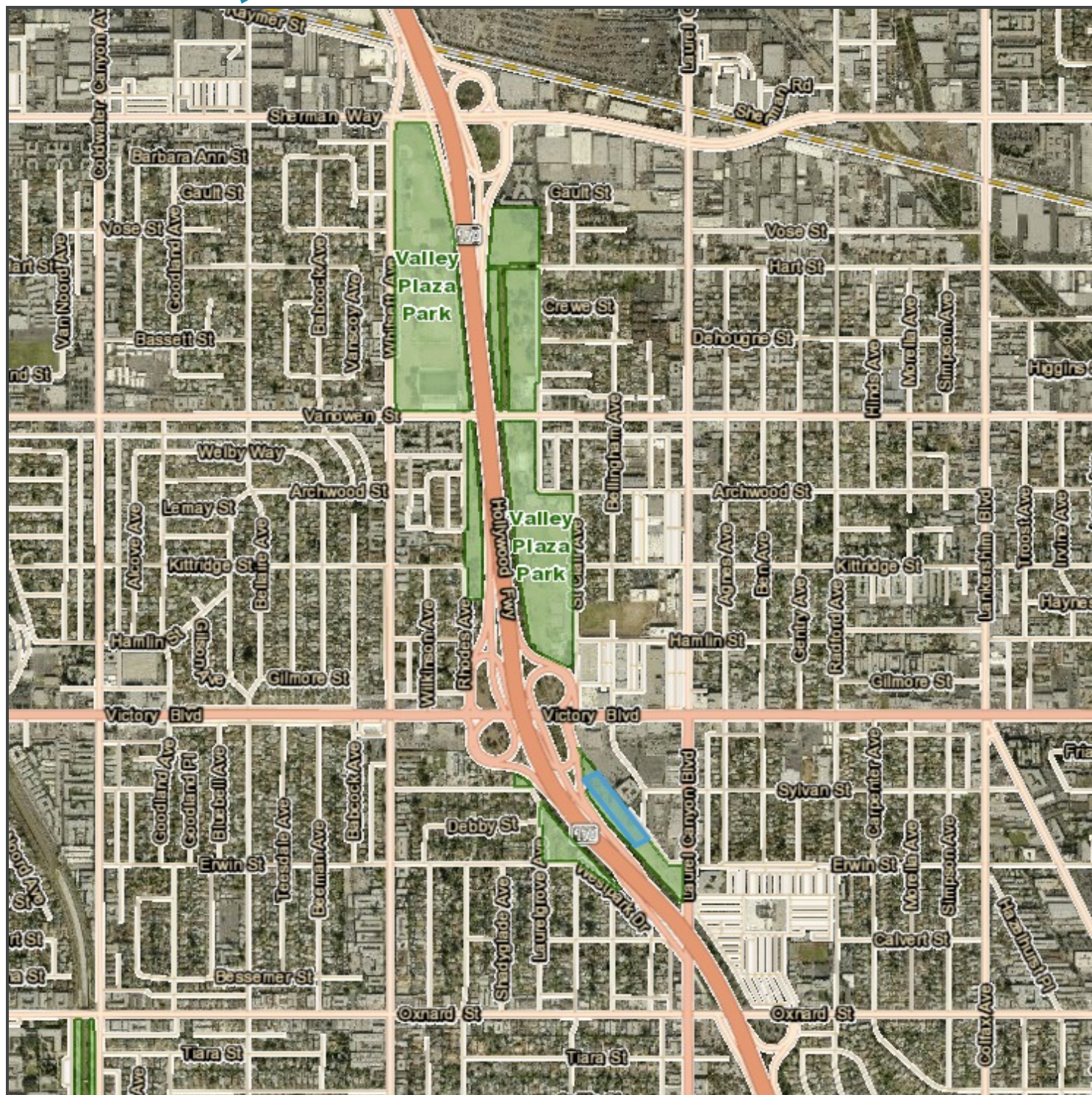
LIST OF ATTACHMENTS/EXHIBITS

- Attachment 1 – Map of the portion of Valley Plaza Park
- Attachment 2 – Concept Plan for Valley Plaza Park Pallet Shelter
- Attachment 3 – Generic Pallet Shelter Exhibit
- Attachment 4 – Notice of Exemption for Valley Plaza Park – Proposed Cd2 Pallet Housing Project



EQUITABLE PARKS & AMENITIES
DECISION SUPPORT SYSTEM

Homeless Pallet Shelter Pilot
Project
Valley Plaza Park



Disclaimer: This map is for informational purposes only and relies on data from a variety of sources, which may or may not be accurate or current. The City of Los Angeles assumes no responsibility arising from the use of this map. The map and associated data are provided "as is" without warranty of any kind.

© City of Los Angeles, Department of Recreation and Parks

NOTES



SCALE 1: 18,056



COUNCIL DISTRICT:	02
DATE:	07/24/20
DRAWN BY:	EV
CHECKED BY:	MQ
Scale: 1" = 60'-0"	

VALLEY PLAZA PARK PALLET PROJECT

6099 Laurel Canyon Blvd, North Hollywood 91606



VALLEY PLAZA PARK PALLET SHELTER SITE

PROJECT SCOPE: NEW HOMELESS PALLET SHELTER PROJECT AT A RECREATION AND PARKS SITE. PROJECT SHALL PROVIDE SHELTER TO 200 INDIVIDUALS AT A TIME. SITE AMENITIES WILL INCLUDE MOBILE HYGIENE UNITS WITH RESTROOM, SHOWERS, LAVATORIES, AND DRINKING FOUNTAINS; DESIGNATED SEATING AREAS WITH MOBILE UMBRELLAS FOR FOOD SERVICES. PROJECT WILL INCORPORATE SHIPPING CONTAINERS FOR ADMINISTRATIVE OFFICES WITH ROOM FOR STORAGE, AND SHALL INCLUDE A STAFF RESTROOM.

PROPOSED SHELTER PALLET COUNT: 105
95 STANDARD - DOUBLE BEDS
10 ADA - SINGLE BEDS

TOTAL BEDS: 200

MOBILE HYGIENE UNITS REQUIRED: 3

8X40 ADMIN. CONTAINERS ON SITE: 2

NOTE: LAYOUT FOR CONCEPTUAL DESIGN ONLY.

SITE INFORMATION

ADDRESS/LEGAL INFORMATION: LOT NUMBER 177B165 336, 236,725 SQ. FT., THOMAS BROTHERS GRID PAGE 532 - GRID G7, ASSESSOR PARCEL NO. (APN) 2334002900, LANKERSHIM RANCH LAND AND WATER CO. MAP REFERENCE M R 31-39/44, BLOCK NONE, LOT PT 111, ARB (LOT CUT REFERENCE) NONE, MAP SHEET 177B165

JURISDICTIONAL INFORMATION: COMMUNITY PLAN AREA NORTH HOLLYWOOD - VALLEY VILLAGE, AREA PLANNING COMMISSION SOUTH VALLEY, NEIGHBORHOOD COUNCIL NOHO, COUNCIL DISTRICT CD 2 - PAUL KREKORIAN, CENSUS TRACT # 1239.01, LADBS DISTRICT OFFICE VAN NUYS

PLANNING AND ZONING INFORMATION: ZONING OS-1XL, ZONING INFORMATION (Z) ZI-2427 FREEWAY ADJACENT ADVISORY NOTICE FOR SENSITIVE USES ZI-2488 LAUREL CANYON COMMERCIAL CORRIDOR, GENERAL PLAN LAND USE OPEN SPACE

FIRE DEPARTMENT REQUIREMENTS: SITE WILL REQUIRE TWO NEW FIRE HYDRANTS, AS SHOWN. GENERAL CONTRACTOR TO VERIFY FINAL LOCATION AND REQUIREMENTS.



VICINITY MAP 1" = 60'-0"



SECONDARY ACCESS WITH SECURITY GUARD BOOTH, PEDESTRIAN ONLY.

NEW PERIMETER 8' HIGH FENCING

EXISTING PARK BENCHES AND TABLES

PALLET SHELTER COMMUNITIES

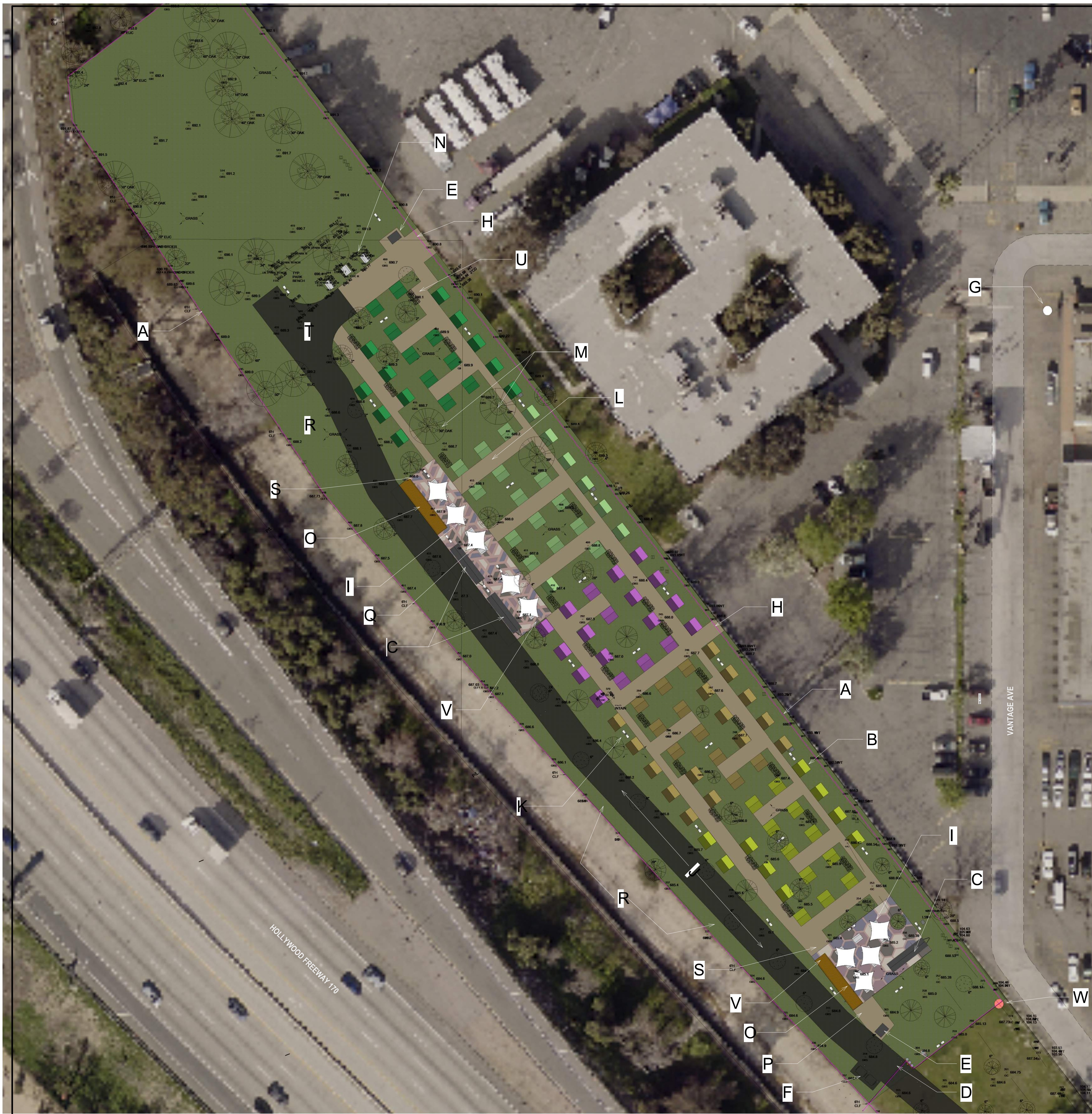
FIRE LANE ACCESS AND TURNAROUND

PLAZA 2: ADMIN CONTAINER, HYGIENE UNITS, EATING AREA

PRIMARY ACCESS WITH SECURITY GUARD BOOTH

PLAZA 1: ADMIN CONTAINER, HYGIENE UNIT, EATING AREA

COUNCIL DISTRICT:	02	A002
DATE:	07/24/20	EV
DRAWN BY:	MQ	Scale:
CHECKED BY:		



KEYNOTE LEGEND

- A. (N) PERIMETER FENCING, 8' HIGH, WITH PRIVACY SLATS. APPROXIMATELY 1,000 LINEAR FEET IN CONCEPT LAYOUT.
- B. PALLET SHELTER 64, TYPICAL FOR 105.
- C. HYGIENE TRAILER, SHOWERS, TOILETS, LAVATORIES, SEE SHEET A300. THREE REQUIRED FOR THIS SITE.
- D. NEW VEHICULAR DOUBLE GATE
- E. 6'x6' GUARD BOOTH WITH HEATING AND LIGHTING
- F. DUMSTER, CITY PROVIDED
- G. FIRE HYDRANT #53149
- H. (N) EGRESS GATE WITH PANIC HARDWARE
- I. (N) OUTDOOR SEATING WITH PICNIC TABLES-ULINE METAL PICNIC TABLES-6' RECTANGLE OR 46" ROUND. 22 TABLES SHOWN IN CONCEPTUAL LAYOUT
- J. ASPHALT ACCESS LANE, TO BE USED ALSO AS LOADING AREA
- K. PROVIDE SITE AND EGRESS POST LIGHTS, TYP. AS NEEDED PER LIGHT STUDY
- L. GRAVEL/DG PAVING FOR PALLETS
- M. (E) GROUP OF MATURE TREES
- N. (E) ADJACENT PICNIC AREA, TO BE USED FOR CONGREGATE EATING AREA
- O. 8x40 ADMIN CONTAINER WITH LIGHTING, POWER, WATER AND SEWER CONNECTION, REFER TO SHEET A400. GC TO VERIFY REQUIREMENTS FOR SLAB. TWO CONTAINERS REQUIRED FOR THIS SITE.
- P. HOT BOX AND REFRIGERATION AREA. POWER FROM ADJACENT PALLET.
- Q. MOBILE UMBRELLAS WITH ACRYLIC CANVAS SUNBRELLA FABRIC, 9 SHOWN IN CONCEPT LAYOUT
- R. DESIGNATED OPEN SPACE FOR PET RELIEF
- S. FOOD DISTRIBUTION AREA
- T. FIRE LANE TURN AROUND
- U. CONCRETE OR WOOD PLANTERS, PAINT TO FINISH.
- V. PLAZA CONCRETE FLOOR TO BE PAINTED.
- W. NEW FIRE HYDRANT. SEE A001 FOR TWO NEW F.H. NEEDED AND REQUIREMENT.

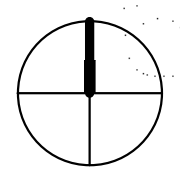
SITE INFORMATION:

- FLOOD CONTROL EASEMENT ON SOUTHWEST EDGE.
- FENCE ENCLOSED PROJECT AREA LIMITED TO ABOUT 113,000 SF.

NOTE:

- HYGIENE MOBILE UNITS WILL REQUIRE PERMANENT SEWER CONNECTION.
- WATER SERVICE: PENDING UTILITY STUDY
- OVERHEAD POWER REQUIRED TO FEED PALLET STRUCTURES.
- NEW SITE LIGHTING TO BE PROVIDED.
- SMALL TREES WILL NEED TO BE REMOVED FOR ACCESS LANE AND PALLET LAYOUT.
- A MINIMUM OF ASPHALT WOULD BE NECESSARY FOR TRUCK ACCESS AND TURN-AROUND REQUIREMENTS.
- TREE TRIMMING OF MATURE TREES REQ'D
- GRADING WILL BE NEEDED.

1 SITE LAYOUT PLAN
1" = 30'-0"





BASE ANCHORING
 COUNCIL DISTRICT: 02
 DATE: 7/1/20
 DRAWN BY: EV, MQ
 CHECKED BY: AK
 Scale: 1/8" = 1'-0"

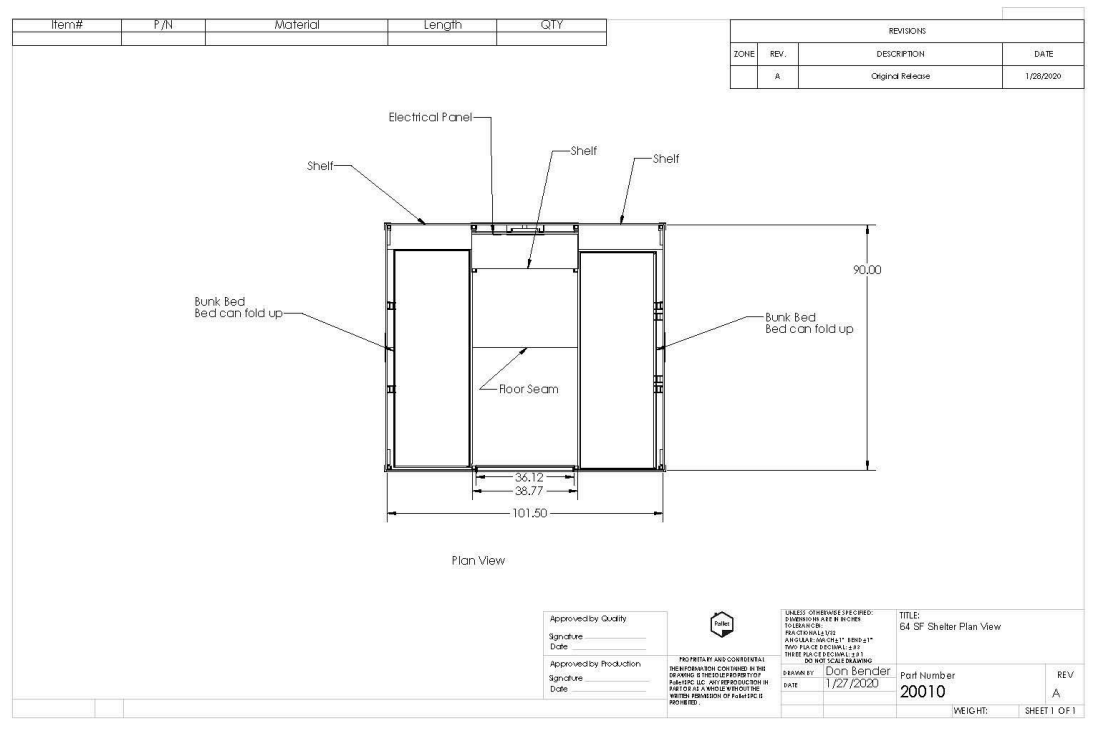
CITY ENGINEER

HOMELESS PALLET SHELTER PROJECT

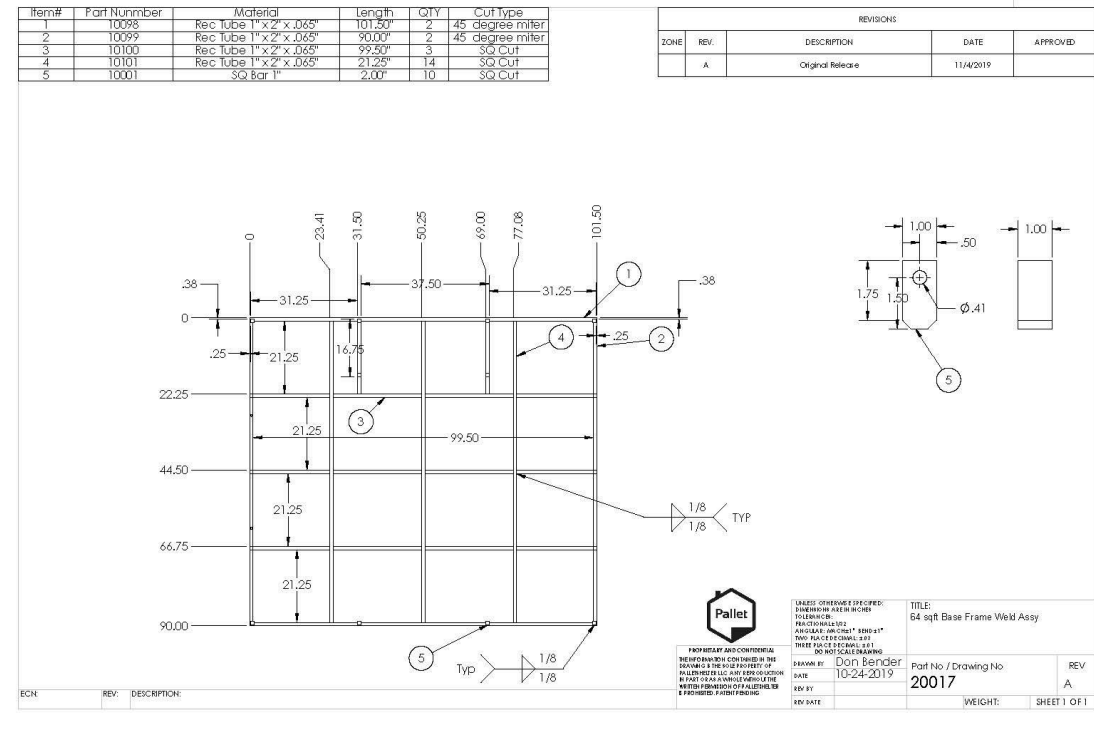


CITY OF LOS ANGELES
 GARY LEE MOORE, PE, ENV SP

BUREAU OF ENGINEERING DEPARTMENT OF PUBLIC WORKS



2 PALLET - PLAN VIEW
 NOT TO SCALE



1 PALLET- BASE ANCHORING
 NOT TO SCALE



CITY OF LOS ANGELES
 DEPARTMENT OF PUBLIC WORKS
 BUREAU OF ENGINEERING
 1149 S. BROADWAY, 7th FLOOR
 LOS ANGELES, CALIFORNIA 90015
 CALIFORNIA ENVIRONMENTAL QUALITY ACT
 NOTICE OF EXEMPTION
 (Articles II and III – City CEQA Guidelines)

This form shall be filed with the County Clerk, 12400 E. Imperial Highway, Norwalk, California, 90650, and the Office of Planning and Research pursuant to Public Resources Code Sections 21080.27(c) and 21152(b). Pursuant to Public Resources Code Section 21167(d), the filing of this notice starts a 35-day statute of limitations on court challenges to the approval of the project.

LEAD CITY AGENCY AND ADDRESS: City of Los Angeles c/o Bureau of Engineering 1149 S. Broadway, MS 939, Los Angeles, CA 90015	COUNCIL DISTRICT 02
--	-----------------------------------

PROJECT TITLE: Alexandria Park Pallet Shelter Project (Valley Plaza Park – Proposed CD2 Pallet Housing Project)	LOG REFERENCE
--	----------------------

PROJECT LOCATION: 6099 Laurel Canyon Blvd., in the North Hollywood area of the North Hollywood - Valley Village Community Plan Area in the City of Los Angeles, CA 91606 - Assessor's Parcel Number (APN) 2334-002-900, see *Figure 1 – Project Site Location*. **T.G. 532 - G7**

DESCRIPTION OF NATURE, PURPOSE, AND BENEFICIARIES OF PROJECT The proposed project consists of the construction of a new homeless shelter at a Recreation and Parks site that includes pallet shelters that are small, detached, pre-fabricated cabins assembled on site with beds for up to 175 individuals. The project will provide hygiene trailers with restrooms, showers, lavatories, drinking fountains; and designated seating areas for food services for people experiencing homelessness. The nature of this project is to serve the local homeless community within the vicinity of the project. The purpose of the project is to provide emergency shelter for homeless families to help bridge their transition from living on the streets to finding services and, ultimately, living in transitional and/or permanent housing. The project includes approximately 96 pallet shelters; 83 (166 occupants) with double beds, nine with Americans with Disabilities Act (ADA) compliant single beds; three pallets for staff, and one pallet for storage, both with no beds. The project site is approximately 57,240-square feet (sf) and is currently developed as a city park. The project includes beds in crisis and bridge housing for up to 175 people experiencing homelessness. Project beneficiaries include the homeless community, the public and local businesses. A third-party service provider will operate the project for the City and it is anticipated that a lease or similar operating and/or funding agreement may be executed. (Please see the attached narrative for more details).

On _____, the Board of Recreation and Park Commissioners determined this action was exempt from CEQA and approved the project.

CONTACT PERSON: Maria Martin **TELEPHONE NUMBER:** 213-485-5753

EXEMPT STATUS: (Check One)			
	<u>CITY CEQA GUIDELINES</u>	<u>STATE CEQA GUIDELINES</u>	<u>CA PUBLIC RESOURCE CODE</u>
<input checked="" type="checkbox"/> STATUTORY		15269(c)	21080(b)(4)
<input checked="" type="checkbox"/> Other exemptions may apply once the City identifies a qualifying source of funding for the project.			

JUSTIFICATION FOR PROJECT EXEMPTION: This project is statutorily exempt under Public Resources Code Section 21080(b)(4) as a specific action necessary to prevent or mitigate an emergency as also reflected in CEQA Guideline Section 15269(c). (see attached narrative)

IF FILED BY APPLICANT, ATTACH CERTIFIED DOCUMENT OF EXEMPTION FINDING

SIGNATURE: Maria Martin	TITLE: Environmental Affairs Officer Environmental Management Group	DATE:
FEE: \$75.00 _____	RECEIPT NO.	REC'D BY
		DATE

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EXEMPTION NARRATIVE

The proposed project includes the construction of a new homeless shelter site at a Recreation and Parks owned site that will provide emergency shelter, hygiene, storage, and food services to people experiencing homelessness. The project site is located on a parcel comprised of one lot in the North Hollywood area of the North Hollywood - Valley Village Community Plan Area in the City of Los Angeles Council District 2 (CD 02), 6099 Laurel Canyon Blvd., North Hollywood, CA 91606, Assessor's Parcel Number (APN) 2334-002-900, see *Figure 1 – Project Site Location*. The project site is on an irregularly shaped approximately 57,240-sf City of Los Angeles Department of Recreation and Parks owned parcel that is currently (City of Los Angeles Department of City Planning, 2020) used as City park, for passive recreation.

The project includes the construction of a new homeless pallet shelter site at a Recreation and Parks owned site that includes beds for up to 175 individuals. Pallet shelters are small, detached, pre-fabricated cabins made of aluminum and composite materials that will be assembled on site. The project includes approximately 96 pallet shelters; 83 with double beds and nine with ADA single beds, three pallets for staff, and one pallet for storage. The shelter will be operated consistent with the Los Angeles Homeless Services Authority's (LAHSA) program requirements for bridge shelters including, but not limited to, LAHSA's Scope of Required Services and Program Standards. A third-party service provider will operate the project for the City and it is anticipated that a lease or similar operating and/or funding agreements may be executed.

The site will also include hygiene trailers with restrooms, showers, lavatories, drinking fountains; and designated seating areas for food services. It will also include a paved road, outdoor lighting, and fencing for people experiencing homelessness in furtherance of providing the emergency shelter developed under this project. The project includes beds for up to 175 persons experiencing homelessness.

Site preparation will require grading, removal of some small trees, and trimming of existing large trees. The existing trees will be incorporated in the project design.

The proposed project site is zoned OS with an Open Space land use. The site is located at the intersection of Laurel Canyon Blvd. and Erwin St. and is bounded on the east by Laurel Canyon Blvd., on the south and west by Interstate 170 Hollywood Freeway and by the concrete-lined Central Branch Tujunga Wash, and on the north by Victory Blvd. The property is an infill site, with parcels that surround the site on the north, south, east, and west are zoned commercial and open space (City of Los Angeles Department of City Planning, 2020).

**Figure 1
Project Site Location Map**



I. PROJECT HISTORY: HOMELESS SHELTER CRISIS AND EMERGENCY

A. Homelessness Imposes a Loss of, or Damage to, Life, Health, Property, and to Essential Public Services in the City

Homelessness presents a danger of loss or damage to the health and property of the people of the City and an undue burden on essential public services. Homeless persons constitute approximately 0.78 percent of the City's population (Los Angeles Homeless Services Authority, 2018).

In 2018, homeless persons constituted 13.5 percent of LAFD's total patient transports to a hospital, meaning a homeless person is 17 percent more likely to require emergency hospital transportation than the general population (LAFD Battalion Chief and Paramedic Douglas Zabilski, 2019). Studies have shown that individuals identified as homeless utilize health care services more frequently than comparable non-homeless individuals of the same age, gender, and low-income status, particularly high-cost services such as ER visits and psychiatric hospitalizations (Hunter, 2017) (Hwang SW, 2013).

Los Angeles County's Chief Executive Officer reported the County spent \$965 million on health, law enforcement, and social services toward individuals experiencing homelessness in fiscal year 2014–2015 (Wu, 2016). Consistent with that report, a 1998 study in the New England Journal of Medicine found that homelessness was associated with substantial excess costs per

hospital stay in New York City, with homeless patient staying in the hospital 36 percent longer per admission on average than other patients (Salit, Hospitalization Costs Associated with Homelessness in New York City, 1988).

Homelessness also causes significant danger to the health and lives of persons who are homeless. Homeless individuals living in the City are frequent crime victims. In 2018, LAPD reported 2,965 instances where a homeless individual was a victim of a serious crime, including homicide, rape, aggravated assault, theft, and arson (also known as “Part 1 Crimes.”) (Commander Dominic H. Choi, 2019). This compares to 1,762 such crimes in 2017, a 68 percent increase (*Id.*). This dramatic increase in Part 1 Crime statistics may be due to more rigorous LAPD data collection methodologies, but is consistent with the increasing incidence of homelessness documented in June of 2019 detailed below (*Id.*).

Overall, in 2018, the LAPD reported 6,671 instances in total where a homeless individual was a Part 1 Crime victim and/or suspect, among the 31,285 estimated homeless individuals throughout the City (*Id.*). This means that in 2018 there was approximately one Part 1 Crime per every 4.68 homeless individuals in the City. By comparison, for the same year LAPD reported 129,549 total Part 1 Crimes Citywide among an estimated population of 4,054,400 City residents, or approximately one Part 1 crime per every 31.29 City residents. Accordingly, the rate of Part 1 crimes among homeless individuals in 2018 was approximately seven times higher than the rate among the City population as a whole (*Id.*).

On October 4, 2018 and again on February 6, 2019, the Los Angeles County Department of Public Health identified an outbreak of endemic flea-borne typhus in downtown Los Angeles among persons experiencing homelessness. On September 19, 2017, the Los Angeles County Department of Public Health declared a Hepatitis A virus outbreak among persons who are homeless and/or use illicit drugs in the County. Likewise, a January 2018 report from the Los Angeles County Department of Mental Health reported that data from the Los Angeles County Medical Examiner-Corner’s showed that a significant number of deaths in the homeless population were caused by treatable conditions such as arteriosclerotic cardiovascular disease, pneumonia, diabetes, cancer, cirrhosis, severe bacterial infections and other conditions (Choi, 2019). As noted more recently by the Board of Supervisors for the County of Los Angeles on October 29, 2019:

Mortality rates for people experiencing homelessness are much higher than those for the general population, have risen in the County over the past five years, and are expected to increase again for 2019. A recent analysis by the County’s Department of Public Health on mortality rates and causes of death among people experiencing homelessness shed critical light on this issue and provided sobering data on recent trends. The overall mortality rate, which accounts for increases in the total homeless population over the 6-year period from 2013 to 2018, increased each year from 1,382 per 100,000 to 1,875 deaths per 100,000, with the total number of deaths among people experiencing homelessness increasing each year from 536 in 2013 to 1,047 in 2018. The leading causes of death included coronary heart disease (22%) and unintentional drug and alcohol overdose (21%), indicating that there are opportunities for interventions to prevent premature deaths (Supervisor Ridley-Thomas, Supervisor Solis, 2019) (Department of Public Health, 2019).

These significant adverse health impacts suffered by the homeless in the City and County of Los Angeles are consistent with the impacts identified by a well-established body of expert social science studies that document the significant adverse health and welfare impacts experienced by homeless persons in the United States and in other countries, which the homeless in the City and County experience as well. Some of that research has documented the following impacts upon homeless persons:

Mortality Rates. A study of the mortality rates of sheltered homeless people in New York City between 1987 and 1994 documented that homeless men died at a rate more than twice that of other residents of New York, and that homeless women died at a rate more than 3.7 times greater than other New York residents (Barrow, Susan M., PhD, Daniel B. Herman, DSW, Pilar Cordova, BA, and Elmer L. Struening, PhD, 1999). A study conducted between 1985 and 1988 in Philadelphia found that the mortality rate among homeless persons in Philadelphia was nearly four times greater than for the general population (Hibbs, Jonathan R., MD, et al., 1994). A review of five years of data between 2000 and 2005 in Glasgow, Scotland found that homelessness is, itself, is an independent risk factor for death, distinct from other specific causes (Morrison, 2009).

Access to Healthcare. A 2003 nationwide survey of homeless persons documented that homeless adults reported substantial unmet needs for multiple types of health care (Baggett, Travis P., MD, MPH, James J. O'Connell, MD, Daniel E. Singer, MD, and Nancy A. Rigotti, MD, 2010). The report found 73 percent of the respondents reported at least one unmet health need, including an inability to obtain needed medical or surgical care (32%), prescription medications (36%), mental health care (21%), eyeglasses (41%), and dental care (41%) (*Id.*).

AIDs Impacts. A study of San Francisco residents diagnosed with AIDS from 1996 through 2006 and reported to the San Francisco Department of Public Health demonstrated that homeless persons with HIV/AIDS have greater morbidity and mortality, more hospitalizations, less use of antiretroviral therapy, and worse medication adherence than HIV infected persons who are stably housed (Schwarcz, Sandra K, Ling C Hsu, Eric Vittinghoff, Annie Vu, Joshua D Bamberger and Mitchell H Katz, 2009).

Cancer Impacts. A study of 28,000 current and formerly homeless individuals in Boston documented that homeless men saw a significantly higher cancer incident rate than expected compared to the general Massachusetts general population, and that homeless women and men experienced significantly higher cancer mortality rates than the Massachusetts general population (Baggett, Travis P et al., 2015).

B. Unexpected and Unabated Dramatic Surge in Homelessness

A 2017 Rand Corporation study reported the County of Los Angeles as having the highest rate in the United States of unsheltered individuals who experience homelessness (Hunter, Sarah B., Melody Harvey, Brian Briscoe, and Matthew Cefalu, 2017). The impacts of homelessness upon the homeless and upon the community, in terms of the danger to or loss of life, property, health and burden on public services is exacerbated in the City due the very size of the City's homeless population. The homeless shelter crisis and the rise in homelessness are the type of emergency situations that led the State to adopt AB 1197, an urgency statute addressing homelessness that was deemed necessary for the immediate preservation of the public peace, health, or safety and for the critical necessity to address the shelter and homeless crisis within the City of Los Angeles.

The City of Los Angeles (the City) City Council declared a homeless shelter crisis pursuant to Government Code Section 8698, et seq. on April 17, 2018 (The Honorable M. Bonin & M. O'Farrell, 2019), which is currently in effect (The Honorable M. Bonin & M. Harris-Dawson, 2019). Following significant investment of resources by both the County and City, the 2018 Homeless Count showed progress in reducing homelessness, documenting a 5.5 percent overall decrease in the number of persons experiencing homelessness in LA County (LAHSA, 2020).

Table 1 - 2018 Homeless Count Data Summary presents the data revealed by the 2018 Homeless Count concerning the City of Los Angeles, as documented in the 2018 Data Summary in Table 1 (LAHSA, 2020).

Table 1 2018 Homeless Count Data Summary		
	Number of Individuals	Change from 2017
Sheltered Homeless	8,398	6% Decrease
Unsheltered Homeless	22,887	5.3% Decrease
Total Homeless Persons	31,285	5.5% Decrease

Despite these efforts and the initial progress shown in 2018, the revised 2019 Homeless Count, released July 22, 2020, unexpectedly documented a dramatic increase in the number of individuals experiencing both sheltered and unsheltered homelessness in (LAHSA, 2020) *Table 2 - 2019 Homeless Count Data Summary* presents the data revealed by the 2019 Homeless Count concerning the City of Los Angeles, as documented in the 2019 Data Summary as shown in Table 2 (LAHSA, 2020):

Table 2 2019 Homeless Count Data Summary (Revised 07/20/20)		
	Number of Individuals	Change from 2018
Sheltered Homeless	8,944	6.5% Increase
Unsheltered Homeless	26,606	16.2% Increase
Total Homeless Persons	35,550	13.7% Increase

LAHSA recently published its 2020 Homeless Count, released in July 20, 2020, which shows that the homelessness emergency in the City of Los Angeles continues unabated. The documented number of individuals experiencing both sheltered and unsheltered homelessness dramatically increased yet again, as shown in *Table 3 - 2020 Homeless Count Data Summary*. (LAHSA, 2020)

Table 3 2020 Homeless Count Data Summary		
	Number of Individuals	Change from 2019
Sheltered Homeless	12,438	39% Increase
Unsheltered Homeless	28,852	8.4% Increase
Total Homeless Persons	41,290	16.1 % increase

C. Emergency Related to COVID-19 Pandemic Impacting Homeless Community

In addition to the crisis of growing homelessness, the COVID-19 pandemic is impacting homeless persons. On March 4, 2020, the Governor proclaimed a State of Emergency for the State of California (Governor Gavin Newsom, 2020), and the Mayor of the City of Los Angeles declared a local emergency related to the threat of the COVID-19 pandemic affecting the local population (Mayor Eric Garcetti, 2020). The City is facing an unprecedented emergency at the current time due to the sudden occurrence of the COVID-19 pandemic, and this emergency is particularly concerning for the imminent threat it poses to the City's homeless population.

On March 11, 2020, the State Department of Health issued guidance for protecting homeless Californians from COVID-19, which noted the following:

“We know that individuals experiencing homelessness are at greater risk of having an untreated and often serious health condition. This vulnerable population also has a higher risk of developing severe illness due to COVID-19,” said Dr. Mark Ghaly, Secretary of the California Health and Human Services Agency. “It is important that we act now to protect this population and the compassionate people who serve them.” (Corey Egel, 2020)

The homeless often live unsheltered, unprotected from the elements and in close contact and proximity to other individuals in the homeless community. As noted above, the homeless population is substantially more prone to underlying health conditions. The State Department of Public Health additionally states that populations “with compromised immune systems, and people with certain underlying health conditions like heart disease, lung disease and diabetes, for example, seem to be at greater risk of serious illness.” (California Dept. of Public Health, 2020) Thus, exposure to COVID-19 in the homeless population is an imminent concern for the damage it will cause on these susceptible individuals.

On March 12, 2020, the Governor's Executive Order No. N-25-20 noted the “need to secure numerous facilities to accommodate quarantine, isolation, or medical treatment of individuals testing positive for or exposed to COVID-19.” (Governor Gavin Newsom, 2020) On March 18, 2020, the Governor issued Executive Order No. N-32-20 (Governor Gavin Newsom, 2020), which further noted imminent impacts to the homeless, as follows:

[T]he emergency of COVID-19 necessitates a more focused approach, including emergency protective measures to bring unsheltered Californians safely indoors, expand shelter capacity, maintain health and sanitation standards and institute medically indicated interventions, and add new isolation and quarantine capacity to California's shelter and housing inventory to slow the spread of the pandemic....

The Governor has stated that “[p]eople experiencing homelessness are among the most vulnerable to the spread of COVID-19,” and “California is deploying massive resources to get these vulnerable residents safely into shelter, removing regulatory barriers and securing trailers and hotels to provide immediate housing options for those most at risk. Helping these residents is critical to protecting public health, flattening the curve and slowing the spread of COVID-19.” (California Governor, Press Release (Governor Gavin Newsom, 2020)

On March 19, 2020, the Governor issued a stay-at-home order directing residents to stay home or at their place of residence. (Governor Gavin Newsom, 2020) It noted “in a short period of time, COVID-19 has rapidly spread throughout California, necessitating updated and more stringent guidance from federal, state, and local public health officials.” (Governor Gavin Newsom, 2020) Similar local Safer-at-Home orders followed (County of Los Angeles Public

Health Department, 2020) (Mayor Eric Garcetti, 2020). The City's Safer at Home order particularly noted the following:

City of Los Angeles officials and contracted partners responsible for homelessness outreach shall make every reasonable effort to persuade such residents to accept, if offered, temporary housing or shelter, as the Health Officer of the County of Los Angeles recommends that sheltering individuals will assist in reducing the spread of the virus and will protect the individual from potential exposure by allowing the individual access to sanitation tools.

(Mayor Eric Garcetti, 2020)

In the United States District Court Central District of California case of *LA Alliance for Human Rights Et Al. vs. the City of Los Angeles, Et al.* Case No. CV 20-02291 DOC (The Honorable Judge David O. Carter, 2020), concerning homelessness, the Court entered a May 2020 injunction that had ordered the City of Los Angeles in partnership with the County of Los Angeles, to protect a particular subset of persons experiencing homelessness, finding they are exposed to severely heightened public health risks as a result of where they live. (The Honorable Judge David O. Carter, 2020) Although the Court vacated that order on June 18, 2020, in favor of a homeless shelter agreement between the City and County, the Court retained its right to re-impose the May 2020 injunction. The Court's May 2020 findings concerning the emergency situation faced by homeless persons, therefore, is relevant to understanding the emergency situation.

The Injunction found that the combined risks of health impacts from living near freeways and the on-going Covid-19 pandemic constitute an emergency. The Court found that it is unreasonably dangerous for humans to live in areas which have deleterious health impacts and can shorten a homeless person's life expectancy by decades. These locations near freeways, for example, could be contaminated with lead or other carcinogenic substances and also increase the danger that a homeless person will be struck by a vehicle or injured in the event of an earthquake or crash. Camps in these locations can also burden the general public—for example, by posing potential hazards to passing motorists, or by making sidewalks and other rights-of-way inaccessible to individuals with disabilities.

The Court further found that providing housing for persons experiencing homelessness will help stop the spread of COVID-19 persons experiencing homelessness and will also help reduce the likelihood that the disease will spread throughout the greater Los Angeles community

Taken together, the unexpected and dramatic increase in homelessness in the City and County of Los Angeles identified first in 2019, continues unabated in 2020, which is now exacerbated by the COVID-19 pandemic posing a critical emergency situation in the City of Los Angeles. This situation presents documented dangers to health, life, property and a burden on public resources which presents an emergency as defined by CEQA as explained below. Furthermore, the State has created two additional CEQA exemptions applicable in the City of Los Angeles concerning homelessness and homeless shelters.

II. THE PROJECT IS EXEMPT FROM FURTHER CEQA REVIEW

A. The Project is Exempt Pursuant to the Emergency CEQA Statutory Exemption (PRC Section 21080(b)(4))

Public Resources Code section 21080(b)(4) provides that CEQA does not apply, to "specific actions necessary to prevent or mitigate an emergency." Public Resources Code section

21060.3 defines Emergency as, “a sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services.” Section 21060.3 further provides that Emergency, “includes such occurrences as fire, flood, earthquake, or other soil or geologic movements, as well as such occurrences as riot, accident, or sabotage.”

Finally, 14 California Code of Regulations (Governor's Office of Planning and Research, 2018) Section 15269, “Emergency Projects,” provides examples of emergency projects exempt from the requirements of CEQA, including the following:

(c) Specific actions necessary to prevent or mitigate an emergency. This does not include long-term projects undertaken for the purpose of preventing or mitigating a situation that has a low probability of occurrence in the short-term, but this exclusion does not apply

(i) if the anticipated period of time to conduct an environmental review of such a long-term project would create a risk to public health, safety or welfare, or

(ii) if activities (such as fire or catastrophic risk mitigation or modifications to improve facility integrity) are proposed for existing facilities in response to an emergency at a similar existing facility.

The project is a specific action necessary to prevent or mitigate an emergency – the conditions arising from a sudden and unexpected dramatic rise in the City’s already dangerously large homeless population, now adversely impacted by the COVID-19 pandemic for all of the reasons set forth above in Part II (Project History). The Project, therefore is exempt from CEQA environmental review pursuant to Section 21080(b)(4).

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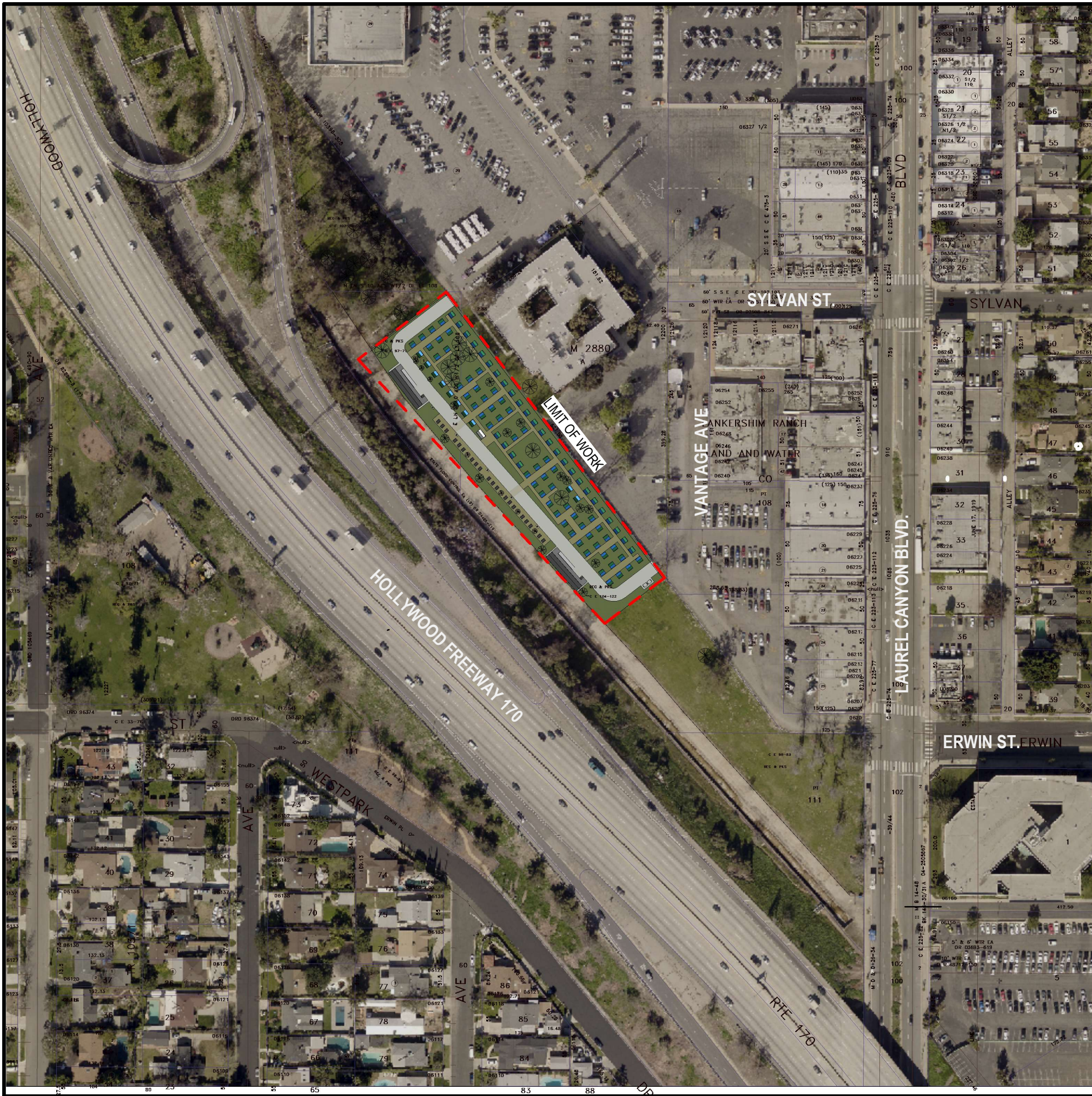
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Attachment

Project Site Plan



VALLEY PLAZA PARK PALLET SHELTER SITE

PROJECT SCOPE:
 NEW HOMELESS PALLET SHELTER PROJECT AT A RECREATION AND PARKS SITE TO PROVIDE BEDS UP TO 175 INDIVIDUALS, SITE AMENITIES INCLUDE HYGIENE TRAILERS WITH RESTROOM, SHOWERS, LAVATORIES, AND DRINKING FOUNTAINS. SITE WILL ALSO HAVE DESIGNATED SEATING AREAS FOR FOOD SERVICES.

- PROPOSED SHELTER PALLET COUNT:**
- 83 STANDARD - DOUBLE BEDS
 - 09 ADA - SINGLE BEDS
 - 03 STAFF USE
 - 01 STORAGE (PALLET 100)

TOTAL PALLETS: 096
 TOTAL BEDS: 175

NOTE:
 SURVEY REQUIRED. LAYOUT FOR DESIGN INTENT ONLY.

① VICINITY MAP
 1" = 160'-0"



COVER PAGE

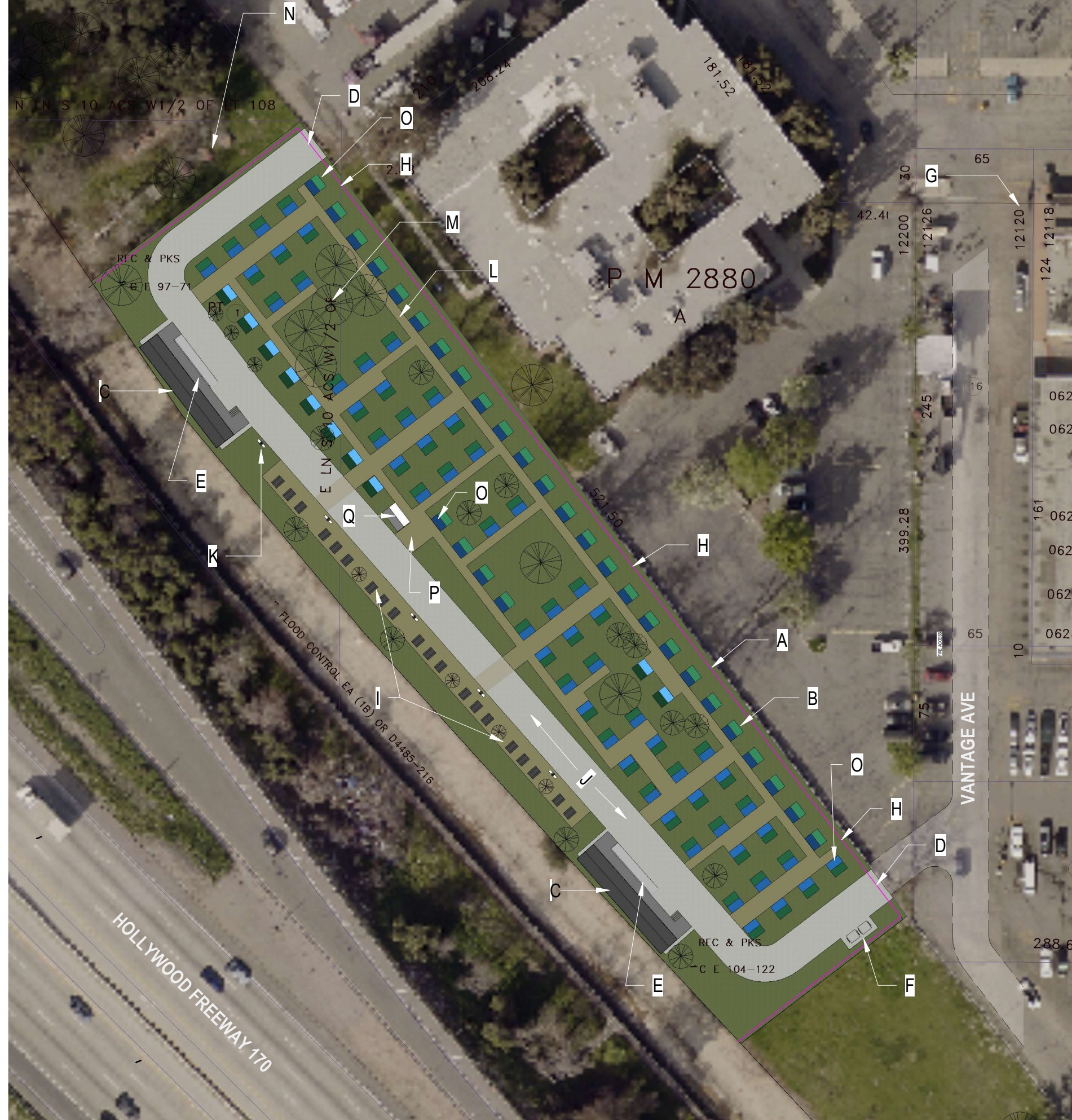
W.O. #	A100
Date	06/08/20
Drawn by	Author
Checked by	Checker
Scale 1" = 160'-0"	
COUNCIL DISTRICT	

CITY ENGINEER

GARY LEE MOORE, PE, ENV SP

VALLEY PLAZA PARK PALLET SHELTER PROJECT

6099 Laurel Canyon Blvd, North Hollywood, CA 91606



KEYNOTE LEGEND

- A. (N) PERIMETER FENCING
- B. PALLET SHELTER 64, TYP. FOR 95
- C. HYGIENE TRAILER, SHOWERS, TOILETS, LAVATORIES, TYP. FOR 2
- D. NEW DOUBLE GATE
- E. MODULAR DECK, RAMP, AND STAIR
- F. DUMPSTERS
- G. FIRE HYDRANT #53149
- H. (N) EGRESS GATE WITH PANIC HARDWARE
- I. (N) OUTDOOR SEATING AND PLANTER TREES
- J. ASPHALT ACCESS LANE, TO BE USED ALSO AS LOADING AREA
- K. PROVIDE SITE AND EGRESS POST LIGHTS, TYP. AS NEEDED PER LIGHT STUDY
- L. GRAVEL/DG PAVING FOR PALLETS
- M. (E) GROUP OF MATURE TREES
- N. (E) ADJACENT PICNIC AREA
- O. ADMIN. PALLETS - (3)
- P. HOT BOX AND REFRIGERATION AREA. POWER FROM ADJACENT PALLET.
- Q. STORAGE PALLET 100

SITE INFORMATION:

- FLOOD CONTROL EASEMENT ON SOUTHWEST EDGE.
- SCOPE OF PROJECT AREA: 57, 240 SF.

NOTE:

- HYGIENE TRAILERS WILL REQUIRE PERMANENT SEWER CONNECTION.
- WATER SERVICE: PENDING UTILITY STUDY
- (N) OVERHEAD POWER REQUIRED TO FEED PALLET STRUCTURES - MAY NEED TO BE UNDERGROUND.
- NEW SITE LIGHTING WILL BE NEEDED.
- SOME SMALL TREES WILL NEED TO BE REMOVED FOR ACCESS LANE. PALLET LAYOUT TO ADJUST TO MINIMIZE REMOVAL AND USE TREES AS A SITE ASSET.
- A MINIMUM OF ASPHALT WOULD BE NECESSARY FOR TRUCK ACCESS AND TURN-AROUND REQUIREMENTS.
- TREE TRIMMING OF MATURE TREES MAY BE REQUIRED
- GRADING WILL BE NEEDED AS THE SITE APPEARS TO BE UNEVEN THROUGHOUT.

① SITE LAYOUT PLAN
1" = 60'-0"



CITY OF LOS ANGELES DEPARTMENT OF PUBLIC WORKS BUREAU OF ENGINEERING

		#0	
GARY LEE MOORE, PE, ENV SP CITY ENGINEER		COUNCIL DISTRICT	
VALLEY PLAZA PARK PALLET SHELTER PROJECT		FLOOR PLAN	
W.O. #	Date	Drawn by	Checked by
-	06/08/20	EV	AK
Scale 1" = 60'-0"		A101	
6099 Laurel Canyon Blvd, North Hollywood, CA 91606			



CITY OF LOS ANGELES DEPARTMENT OF PUBLIC WORKS BUREAU OF ENGINEERING

GARY LEE MOORE, PE, ENV SP CITY ENGINEER		VALLEY PLAZA PARK PALLET SHELTER PROJECT		AERIAL VIEW		W.O. # Date		A102		COUNCIL DISTRICT #02	
6099 Laurel Canyon Blvd, North Hollywood, CA 91606						06/08/20		Author		Scale	
						Drawn by		Checker		Checked by	



ATTACHMENT 2

DECLARATION OF LOCAL EMERGENCY

WHEREAS, Section 231(i) of the Los Angeles City Charter and Ch. 3, Section 8.27 of the Los Angeles Administrative Code provide that the Mayor of the City of Los Angeles has the authority to declare the existence of a local emergency as a result of any occurrence which, by reason of its magnitude, is or is likely to become beyond the control of the normal services, personnel, equipment, and facilities of the regularly constituted branches and departments of City government; and

WHEREAS, the City of Los Angeles has at any given time approximately 41,980 people experiencing homelessness Citywide; and

WHEREAS, the number of unhoused people in the City of Los Angeles has increased dramatically in recent years, nearly doubling in the past decade, with the number of unhoused families increasing by 238 percent since 2007; and

WHEREAS, the City of Los Angeles represents 9.6 percent of the State of California's population but 25 percent of the State's unsheltered population, and the City represents only 1.2 percent of the total United States population but 7.2 percent of the United States population of people experiencing homelessness; and

WHEREAS, as a percentage of its population, the number of unsheltered people in the City of Los Angeles is approximately 18 times higher than the number in New York City and 14 times higher than the number in Chicago; and

WHEREAS, there are more people currently experiencing homelessness in the City of Los Angeles than were displaced by Hurricane Harvey in Houston (30,000) or the 1994 Northridge Earthquake (20,000); and

WHEREAS, homelessness has disproportionately impacted Black, Indigenous and Immigrant Angelenos. Black people comprise only 8 percent of the population of the City of Los Angeles but, in the most recent homelessness count, accounted for 33 percent or more of people experiencing homelessness; and

WHEREAS, homelessness has increased dramatically and disproportionately among Hispanic and Latino Angelenos during the COVID-19 pandemic. The share of the population of people experiencing homelessness who are Hispanic or Latino increased by 30 percent between 2020 and 2022 and now constitute 42 percent of unhoused individuals. Black and Brown Angelenos comprise 75 percent of people experiencing homelessness; and

WHEREAS, the homelessness crisis has had unacceptable consequences for Angelenos, including a significant death toll that has rapidly increased since the start of the COVID-19 pandemic. The Los Angeles County Department of Public Health has reported an average of over 5 deaths per day of unhoused persons as of March 2021, a 200 percent increase in the death rate of persons experiencing homelessness over the past decade and a 56 percent increase over just one year prior; and

WHEREAS, women now comprise about a third of people experiencing homelessness and at least 60 percent of those women have experienced violence, and more than a third of LGBTQ+ women experiencing homelessness have experienced sexual assault; and

WHEREAS, a disproportionate share of youth experiencing homeless identify as LGBTQ+ and lack adequate access to resources; and

WHEREAS, the murder rate for people experiencing homeless is at the highest recorded levels, and increased by 47 percent in 2021 alone; and

WHEREAS, severe overcrowding in Los Angeles has also led to increased deaths from COVID-19. In neighborhoods with 40 percent overcrowding as compared to a national average of 3 percent, residents are 11 times more likely to die because of COVID-19; and

WHEREAS, shelter and housing is particularly important during these coming winter months when people experiencing homelessness in the City are likely to face heightened exposure and dangers from living outdoors, and heightened dangers from the combination of COVID-19, flu outbreak and respiratory syncytial virus (RSV). It is projected that the City will face an acute shortage of winter homeless shelters through March 2023, with fewer than half the number of shelter sites available as in the winter of 2021-2022 and nearly two-thirds fewer shelter beds; and

WHEREAS, the City's eviction moratorium, which has protected many Angelenos from falling into homelessness, ends concurrently with the end of the City's State of Local Emergency regarding the COVID-19 pandemic on February 1, 2023; and

WHEREAS, the State of California's COVID-19 State of Emergency, which has provided resources to keep many Angelenos from falling into homelessness, ends in February of 2023, thus requiring immediate action in order to create replacement and additional housing and shelter, and in order to support the necessary infrastructure and laws required to protect and provide that shelter and housing; and

WHEREAS, people experiencing homelessness suffer disproportionately from mental and physical health ailments, the treatment of which has strained the City's ability to provide appropriate shelter and housing and which require assistance from the County

Health Department to provide the necessary public services. Specifically, it is estimated that 47 percent of unsheltered people in the City of Los Angeles are affected by a health condition, 46 percent are affected by substance abuse, 34 percent are affected by a serious mental illness, 29 percent are affected by physical disabilities, 17 percent are affected by post-traumatic stress disorder, 7 percent are affected by developmental disabilities, and 6 percent are affected by traumatic brain injuries. Recent studies differ on the exact percentages but dramatic increases over time are prevalent in all of the data. The prevalence of extreme need significantly stress the City's public services; and

WHEREAS, notwithstanding that the State of California has enacted a CARE Court to address the crisis of untreated mental illness, the beds and necessary access to acute and subacute care is in development and steps must be taken in the interim to provide increased access to care; and

WHEREAS, the homelessness crisis has strained the City's public safety resources. Among other things, occurrences of fires related to homelessness have nearly tripled between 2018 and 2021, averaging 24 fires a day in the first quarter of 2021, and now constitute a majority of all fires to which the Los Angeles Fire Department responds; and

WHEREAS, paramedic calls to address the crisis on our streets and in our other public spaces are increasing at alarming rates and unhoused residents are 19 times more likely to require an emergency room transport by paramedics than housed residents; and

WHEREAS, the homelessness crisis confronting Los Angeles has grown both incrementally and exponentially, leading to death, illness, and deplorable living conditions even worse than those that created emergencies due to persistent and worsening conditions from prison overcrowding, deterioration in water quality, or fire risk due to climate change; and

WHEREAS, the conditions in December 2022 are even more dire than when Mayor Bradley declared a local emergency due to the upcoming winter weather and its effects on the people experiencing homelessness in 1987; and

WHEREAS, the displacement of the number of people living on the streets of the City of Los Angeles today is a daily recurring emergency, empowering the Mayor to declare a state of emergency, no less than if the emergency was caused by an earthquake, fire, or flood; and

WHEREAS, the City's ability to mobilize local resources, coordinate interagency response, accelerate procurement of housing units, use mutual aid, and seek assistance and potential reimbursement by the State and Federal governments will be critical to successfully responding to this homelessness crisis; and

WHEREAS, during the pendency of the existence of a local emergency, the Los Angeles City Council shall retain its full authority to consider a variety of City ordinances to codify the measures necessary to address this homelessness crisis; and

WHEREAS, during the COVID-19 pandemic the City Council created the COVID-19 Homelessness Roadmap and committed the funding and resources needed to produce 6700 housing options in 18 months; and

WHEREAS, the City currently has 14,475 interim housing beds and the City Council continues to prioritize the building of interim and permanent supporting housing and yet need outpaces demand; and

WHEREAS, the City projects it will soon have a total of 12,908 supportive and affordable units, of which 3,861 have been completed already, 5,171 are currently under construction, and 3,876 are in pre-development; and

WHEREAS, notwithstanding that Council has been and is acting with urgency, including implementing a roadmap to house thousands of Angelenos and building an unprecedented number of supportive housing units and shelters, an emergency declaration is necessary to mobilize resources, save lives, and provide for the public health, welfare, and safety of all; and

WHEREAS, the City of Los Angeles has responded to the rapid increase in its homeless population with unprecedented investments into homelessness solutions, including a nearly \$1.2 billion commitment in the 2022-2023 City budget for the construction of thousands of units of supportive housing, the expansion of bridge housing, and the hiring of professionals to address the homelessness crisis and, notwithstanding these efforts, the number of those experiencing homelessness in the City continues to increase and outstrip the resources and services that the City has provided; and

WHEREAS, the magnitude of loss of life, the persistent and disproportionate impact of the COVID-19 pandemic, and the persistent discriminatory impacts of a lack of housing warrant and necessitate that I declare the existence of a local emergency; and

WHEREAS, the benefits of this emergency declaration, coupled with past and future actions by the Los Angeles City Council to address the homelessness crisis, will help ensure that this local emergency will be of a temporary nature;

NOW, THEREFORE, I hereby declare the existence of a local emergency and direct all Divisions of the Emergency Operations Organization (EOO) and all other City Departments to take necessary steps for the protection of life, health and safety in the City of Los Angeles.

I REQUEST, that the City Council adopt resolutions pursuant to the Los Angeles Administrative Code Sections 10.1.1, 10.2.1, 10.5(a)(8), and 10.5.5 to expedite the procurement and contracting process for materials, equipment, and services necessary to respond rapidly to the homelessness crisis.

I DIRECT that, as Director of the EOO, I shall coordinate Citywide planning and response with respect to unsheltered individuals in conjunction with the City Administrative Officer, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department and any and all necessary departments and agencies.

I FURTHER DIRECT that the City coordinate its efforts to address this declared emergency with the County of Los Angeles, the State of California, and the federal government.

I FURTHER DIRECT, that the continuing state of emergency shall be regularly evaluated, in coordination with City Council, by reference to key performance indicators of progress in addressing the emergency, including, but not limited to:

- Decrease in the number and size of encampments;
- Regulatory relief from other jurisdictions and within Los Angeles City agencies to create flexibility to address the crisis;
- Relaxation in the restraints that limit the ability of the City's proprietary departments to create flexibility to address the crisis;
- Increased housing placements;
- Increased starts on new affordable housing options;
- An increase in temporary and permanent housing units;
- Increased outside aid through access to mental health and substance use beds;
- A decrease in the number of persons being evicted from existing housing units;
- A decrease in the number of persons falling into homelessness.

I FURTHER DIRECT that this Emergency Declaration sunset in six months subject to being renewed. The setting of a specific time frame allows for actions to be taken to make permanent, necessary structural changes.

I FURTHER DIRECT that all relevant City departments and agencies compile and deliver to the Mayor information about the specific and necessary resources and support that the

City should request from Los Angeles County, the State of California and the Federal government to address this crisis.

I THEREFORE DIRECT that the Declaration of Local Emergency shall take effect immediately and that notice shall be given of said Declaration through the most feasible means.



Karen Bass, MAYOR

Dated: December 12, 2022
at Los Angeles, California
Time: 9:00 a.m.

Filed with the City Clerk
Date: December 12, 2022
Time: 9:05 a.m.
By: *Pat J. Luth*



KAREN BASS
MAYOR

DECLARATION OF LOCAL HOUSING AND HOMELESSNESS EMERGENCY

WHEREAS, Section 231(i) of the Los Angeles City Charter and Section 8.33 of the Los Angeles Administrative Code provide that the Mayor of the City of Los Angeles has the authority to declare the existence of a local emergency due to the existence of a critical shortage of local affordable housing and/or an emergency on homelessness; and

WHEREAS, on December 12, 2022, I declared the existence of a local emergency on homelessness with a sunset of six months subject to renewal. The City Council renewed the declaration of emergency and established a new sunset date of July 9, 2023; and

WHEREAS, although significant progress has been made since I declared the homelessness emergency in December of last year, the City still faces a critical shortage of local affordable housing, and the number of individuals unhoused and unsheltered remain far too high; and

WHEREAS, the City still finds itself in an emergency because most if not all of the concerns articulated in the recitals in my December declaration are true today; and

WHEREAS, the unhoused population in the City is greater than two times the total number of interim beds, as established in the annual Homeless Inventory Count submitted to the federal Department of Housing and Urban Development. This alone is sufficient to authorize my declaration of this local housing and homelessness emergency under Section 8.33 of the Los Angeles Administrative Code; and

WHEREAS, the City's housing supply is projected to be at least 40 percent below its annual housing production goals as established in the Housing Element approved by the State Department of Housing and Community Development and reported in the City Planning Department's quarterly Housing Production Report. This is yet another independent basis for me to declare this local housing and homelessness emergency under Section 8.33 of the Los Angeles Administrative Code; and

WHEREAS, declaring this emergency will enable the City to continue to mobilize local resources, coordinate inter-agency response, accelerate procurement of housing units, use mutual aid, and seek assistance and potential reimbursement by the State and

Federal governments - all critical to the ongoing efforts to respond forcefully and successfully to this housing and homelessness crisis; and

WHEREAS, because current conditions remain consistent with those in existence during the pendency of the local emergency I declared in December of last year, the Los Angeles City Council retains its full authority to consider a variety of City ordinances to codify the measures necessary to address this homelessness crisis; and

WHEREAS, although the City has been and is acting with urgency, including implementing a roadmap to house thousands of Angelenos and building an unprecedented number of supportive housing units and shelters, this emergency declaration is necessary to continue to mobilize resources, save lives, and provide for the public health, welfare, and safety of all;

NOW, THEREFORE, I thereby declare the existence of a local emergency on affordable housing and homelessness and direct all City Departments to take necessary steps for the protection of life, health and safety in the City of Los Angeles. The Executive Directives issued by me in response to the original declaration of emergency and its renewal shall remain in full force and effect through the pendency of this declaration.

I DIRECT that, as authorized under Section 8.33 of the Los Angeles Administrative Code, I shall coordinate citywide planning and respond with respect to unsheltered or unhoused individuals in conjunction with the City Administrative Office, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department, and all other necessary departments and agencies. I shall also coordinate the City's efforts to address this declared emergency with the County of Los Angeles, the State of California, and the federal government.

I FURTHER DIRECT, that the continuing state of emergency shall be regularly evaluated, in coordination with City Council, by reference to key performance indicators of progress in addressing the emergency, including, but not limited to:

- Decrease in the number and size of encampments;
- Regulatory relief from other jurisdictions and within Los Angeles City agencies to create flexibility to address the crisis;
- Relaxation in the restraints that limit the ability of the City's proprietary departments to create flexibility to address the crisis;
- Increased housing placements;
- Increased starts on new affordable housing options;
- An increase in temporary and permanent housing units;
- Increased outside aid through access to mental health and substance use beds;
- A decrease in the number of persons being evicted from existing housing units;
- A decrease in the number of persons falling into homelessness.

I FURTHER DIRECT that all relevant City departments and agencies continue to cooperate by compiling and delivering to the Mayor information about the specific and necessary resources and support that the City should request from Los Angeles County, the State of California and the Federal government to address this crisis.

I THEREFORE DIRECT that the Declaration of Local Emergency shall take effect immediately with respect to a critical shortage of local affordable housing and the homelessness crisis, and that notice shall be given of this Declaration through the most feasible means.



KAREN BASS
Mayor

Dated at Los Angeles, California

Date: July 7th, 2023

Time: 5:14 p.m.

Filed with the City Clerk

Date: July 7, 2023

Time: 6:04 pm

By:  

Signed with ClerkSign
Jul 07, 2023 6:04PM

ATTACHMENT 4

CITY OF LOS ANGELES
INTER-DEPARTMENTAL CORRESPONDENCE

0220-05151-0515

Date: January 30, 2024

To: Jimmy Kim, General Manager
Department of Recreation And Parks

Attn: Darryl Ford, Superintendent of Planning and Construction
Department of Recreation And Parks

From: Edwin Gipson II, Assistant City Administrative Officer
Office of the City Administrative Officer

Subject: **REQUEST TO EXTEND A TINY HOME VILLAGE AT 6099 LAUREL CANYON BOULEVARD, AKA ALEXANDRIA PARK**

Digitally signed by
Edwin Gipson II
Date: 2024.01.30
11:34:33 -08'00'

On June 18, 2020, the City and the County of Los Angeles entered into an agreement that became the basis of the COVID-19 Homelessness Roadmap. Then on September 18, 2020, the Council and Mayor approved the site owned by the Department of Recreation and Parks (RAP) located at 6099 Laurel Canyon Boulevard for a Tiny Home Village that would provide shelter and services to people experiencing homelessness (PEH).

The Mayor declared a local emergency on December 12, 2022 (C.F. 22-1545), which aims to reduce the number of PEH citywide (approximately 41,980). In an effort to support the local emergency, the Homelessness Group within the Office of the City Administrative Officer requests to extend this site for one year and respectfully requests RAP to take any necessary actions or receive necessary approvals for this extension. The site information is as follows:

6099 Lauren Canyon Blvd., aka Alexandria Park
Service Provider: Hope the Mission
Bed Count: 200
Structure type: Tiny Homes
Expiration date: April 11, 2024
Extension request: 1 year

Thank you for your assistance with this matter. If you have any questions about this request, please contact Kendra Leal, Senior Administrative Analyst II, at kendra.leal@lacity.org, or Annabelle Gonzales, Senior Administrative Analyst I, at annabelle.gonzales@lacity.org.

cc: Meghan Luera, Senior Management Analyst II, RAP

DECLARATION OF LOCAL EMERGENCY

WHEREAS, Section 231(i) of the Los Angeles City Charter and Ch. 3, Section 8.27 of the Los Angeles Administrative Code provide that the Mayor of the City of Los Angeles has the authority to declare the existence of a local emergency as a result of any occurrence which, by reason of its magnitude, is or is likely to become beyond the control of the normal services, personnel, equipment, and facilities of the regularly constituted branches and departments of City government; and

WHEREAS, the City of Los Angeles has at any given time approximately 41,980 people experiencing homelessness Citywide; and

WHEREAS, the number of unhoused people in the City of Los Angeles has increased dramatically in recent years, nearly doubling in the past decade, with the number of unhoused families increasing by 238 percent since 2007; and

WHEREAS, the City of Los Angeles represents 9.6 percent of the State of California's population but 25 percent of the State's unsheltered population, and the City represents only 1.2 percent of the total United States population but 7.2 percent of the United States population of people experiencing homelessness; and

WHEREAS, as a percentage of its population, the number of unsheltered people in the City of Los Angeles is approximately 18 times higher than the number in New York City and 14 times higher than the number in Chicago; and

WHEREAS, there are more people currently experiencing homelessness in the City of Los Angeles than were displaced by Hurricane Harvey in Houston (30,000) or the 1994 Northridge Earthquake (20,000); and

WHEREAS, homelessness has disproportionately impacted Black, Indigenous and Immigrant Angelenos. Black people comprise only 8 percent of the population of the City of Los Angeles but, in the most recent homelessness count, accounted for 33 percent or more of people experiencing homelessness; and

WHEREAS, homelessness has increased dramatically and disproportionately among Hispanic and Latino Angelenos during the COVID-19 pandemic. The share of the population of people experiencing homelessness who are Hispanic or Latino increased by 30 percent between 2020 and 2022 and now constitute 42 percent of unhoused individuals. Black and Brown Angelenos comprise 75 percent of people experiencing homelessness; and

WHEREAS, the homelessness crisis has had unacceptable consequences for Angelenos, including a significant death toll that has rapidly increased since the start of the COVID-19 pandemic. The Los Angeles County Department of Public Health has reported an average of over 5 deaths per day of unhoused persons as of March 2021, a 200 percent increase in the death rate of persons experiencing homelessness over the past decade and a 56 percent increase over just one year prior; and

WHEREAS, women now comprise about a third of people experiencing homelessness and at least 60 percent of those women have experienced violence, and more than a third of LGBTQ+ women experiencing homelessness have experienced sexual assault; and

WHEREAS, a disproportionate share of youth experiencing homeless identify as LGBTQ+ and lack adequate access to resources; and

WHEREAS, the murder rate for people experiencing homeless is at the highest recorded levels, and increased by 47 percent in 2021 alone; and

WHEREAS, severe overcrowding in Los Angeles has also led to increased deaths from COVID-19. In neighborhoods with 40 percent overcrowding as compared to a national average of 3 percent, residents are 11 times more likely to die because of COVID-19; and

WHEREAS, shelter and housing is particularly important during these coming winter months when people experiencing homelessness in the City are likely to face heightened exposure and dangers from living outdoors, and heightened dangers from the combination of COVID-19, flu outbreak and respiratory syncytial virus (RSV). It is projected that the City will face an acute shortage of winter homeless shelters through March 2023, with fewer than half the number of shelter sites available as in the winter of 2021-2022 and nearly two-thirds fewer shelter beds; and

WHEREAS, the City's eviction moratorium, which has protected many Angelenos from falling into homelessness, ends concurrently with the end of the City's State of Local Emergency regarding the COVID-19 pandemic on February 1, 2023; and

WHEREAS, the State of California's COVID-19 State of Emergency, which has provided resources to keep many Angelenos from falling into homelessness, ends in February of 2023, thus requiring immediate action in order to create replacement and additional housing and shelter, and in order to support the necessary infrastructure and laws required to protect and provide that shelter and housing; and

WHEREAS, people experiencing homelessness suffer disproportionately from mental and physical health ailments, the treatment of which has strained the City's ability to provide appropriate shelter and housing and which require assistance from the County

Health Department to provide the necessary public services. Specifically, it is estimated that 47 percent of unsheltered people in the City of Los Angeles are affected by a health condition, 46 percent are affected by substance abuse, 34 percent are affected by a serious mental illness, 29 percent are affected by physical disabilities, 17 percent are affected by post-traumatic stress disorder, 7 percent are affected by developmental disabilities, and 6 percent are affected by traumatic brain injuries. Recent studies differ on the exact percentages but dramatic increases over time are prevalent in all of the data. The prevalence of extreme need significantly stress the City's public services; and

WHEREAS, notwithstanding that the State of California has enacted a CARE Court to address the crisis of untreated mental illness, the beds and necessary access to acute and subacute care is in development and steps must be taken in the interim to provide increased access to care; and

WHEREAS, the homelessness crisis has strained the City's public safety resources. Among other things, occurrences of fires related to homelessness have nearly tripled between 2018 and 2021, averaging 24 fires a day in the first quarter of 2021, and now constitute a majority of all fires to which the Los Angeles Fire Department responds; and

WHEREAS, paramedic calls to address the crisis on our streets and in our other public spaces are increasing at alarming rates and unhoused residents are 19 times more likely to require an emergency room transport by paramedics than housed residents; and

WHEREAS, the homelessness crisis confronting Los Angeles has grown both incrementally and exponentially, leading to death, illness, and deplorable living conditions even worse than those that created emergencies due to persistent and worsening conditions from prison overcrowding, deterioration in water quality, or fire risk due to climate change; and

WHEREAS, the conditions in December 2022 are even more dire than when Mayor Bradley declared a local emergency due to the upcoming winter weather and its effects on the people experiencing homelessness in 1987; and

WHEREAS, the displacement of the number of people living on the streets of the City of Los Angeles today is a daily recurring emergency, empowering the Mayor to declare a state of emergency, no less than if the emergency was caused by an earthquake, fire, or flood; and

WHEREAS, the City's ability to mobilize local resources, coordinate interagency response, accelerate procurement of housing units, use mutual aid, and seek assistance and potential reimbursement by the State and Federal governments will be critical to successfully responding to this homelessness crisis; and

WHEREAS, during the pendency of the existence of a local emergency, the Los Angeles City Council shall retain its full authority to consider a variety of City ordinances to codify the measures necessary to address this homelessness crisis; and

WHEREAS, during the COVID-19 pandemic the City Council created the COVID-19 Homelessness Roadmap and committed the funding and resources needed to produce 6700 housing options in 18 months; and

WHEREAS, the City currently has 14,475 interim housing beds and the City Council continues to prioritize the building of interim and permanent supporting housing and yet need outpaces demand; and

WHEREAS, the City projects it will soon have a total of 12,908 supportive and affordable units, of which 3,861 have been completed already, 5,171 are currently under construction, and 3,876 are in pre-development; and

WHEREAS, notwithstanding that Council has been and is acting with urgency, including implementing a roadmap to house thousands of Angelenos and building an unprecedented number of supportive housing units and shelters, an emergency declaration is necessary to mobilize resources, save lives, and provide for the public health, welfare, and safety of all; and

WHEREAS, the City of Los Angeles has responded to the rapid increase in its homeless population with unprecedented investments into homelessness solutions, including a nearly \$1.2 billion commitment in the 2022-2023 City budget for the construction of thousands of units of supportive housing, the expansion of bridge housing, and the hiring of professionals to address the homelessness crisis and, notwithstanding these efforts, the number of those experiencing homelessness in the City continues to increase and outstrip the resources and services that the City has provided; and

WHEREAS, the magnitude of loss of life, the persistent and disproportionate impact of the COVID-19 pandemic, and the persistent discriminatory impacts of a lack of housing warrant and necessitate that I declare the existence of a local emergency; and

WHEREAS, the benefits of this emergency declaration, coupled with past and future actions by the Los Angeles City Council to address the homelessness crisis, will help ensure that this local emergency will be of a temporary nature;

NOW, THEREFORE, I hereby declare the existence of a local emergency and direct all Divisions of the Emergency Operations Organization (EOO) and all other City Departments to take necessary steps for the protection of life, health and safety in the City of Los Angeles.

I REQUEST, that the City Council adopt resolutions pursuant to the Los Angeles Administrative Code Sections 10.1.1, 10.2.1, 10.5(a)(8), and 10.5.5 to expedite the procurement and contracting process for materials, equipment, and services necessary to respond rapidly to the homelessness crisis.

I DIRECT that, as Director of the EOO, I shall coordinate Citywide planning and response with respect to unsheltered individuals in conjunction with the City Administrative Officer, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department and any and all necessary departments and agencies.

I FURTHER DIRECT that the City coordinate its efforts to address this declared emergency with the County of Los Angeles, the State of California, and the federal government.

I FURTHER DIRECT, that the continuing state of emergency shall be regularly evaluated, in coordination with City Council, by reference to key performance indicators of progress in addressing the emergency, including, but not limited to:

- Decrease in the number and size of encampments;
- Regulatory relief from other jurisdictions and within Los Angeles City agencies to create flexibility to address the crisis;
- Relaxation in the restraints that limit the ability of the City's proprietary departments to create flexibility to address the crisis;
- Increased housing placements;
- Increased starts on new affordable housing options;
- An increase in temporary and permanent housing units;
- Increased outside aid through access to mental health and substance use beds;
- A decrease in the number of persons being evicted from existing housing units;
- A decrease in the number of persons falling into homelessness.

I FURTHER DIRECT that this Emergency Declaration sunset in six months subject to being renewed. The setting of a specific time frame allows for actions to be taken to make permanent, necessary structural changes.

I FURTHER DIRECT that all relevant City departments and agencies compile and deliver to the Mayor information about the specific and necessary resources and support that the

City should request from Los Angeles County, the State of California and the Federal government to address this crisis.

I THEREFORE DIRECT that the Declaration of Local Emergency shall take effect immediately and that notice shall be given of said Declaration through the most feasible means.



Karen Bass, MAYOR

Dated: December 12, 2022
at Los Angeles, California
Time: 9:00 a.m.

Filed with the City Clerk
Date: December 12, 2022
Time: 9:05 a.m.
By: *Pat J. Luth*



KAREN BASS
MAYOR

DECLARATION OF LOCAL HOUSING AND HOMELESSNESS EMERGENCY

WHEREAS, Section 231(i) of the Los Angeles City Charter and Section 8.33 of the Los Angeles Administrative Code provide that the Mayor of the City of Los Angeles has the authority to declare the existence of a local emergency due to the existence of a critical shortage of local affordable housing and/or an emergency on homelessness; and

WHEREAS, on December 12, 2022, I declared the existence of a local emergency on homelessness with a sunset of six months subject to renewal. The City Council renewed the declaration of emergency and established a new sunset date of July 9, 2023; and

WHEREAS, although significant progress has been made since I declared the homelessness emergency in December of last year, the City still faces a critical shortage of local affordable housing, and the number of individuals unhoused and unsheltered remain far too high; and

WHEREAS, the City still finds itself in an emergency because most if not all of the concerns articulated in the recitals in my December declaration are true today; and

WHEREAS, the unhoused population in the City is greater than two times the total number of interim beds, as established in the annual Homeless Inventory Count submitted to the federal Department of Housing and Urban Development. This alone is sufficient to authorize my declaration of this local housing and homelessness emergency under Section 8.33 of the Los Angeles Administrative Code; and

WHEREAS, the City's housing supply is projected to be at least 40 percent below its annual housing production goals as established in the Housing Element approved by the State Department of Housing and Community Development and reported in the City Planning Department's quarterly Housing Production Report. This is yet another independent basis for me to declare this local housing and homelessness emergency under Section 8.33 of the Los Angeles Administrative Code; and

WHEREAS, declaring this emergency will enable the City to continue to mobilize local resources, coordinate inter-agency response, accelerate procurement of housing units, use mutual aid, and seek assistance and potential reimbursement by the State and

Federal governments - all critical to the ongoing efforts to respond forcefully and successfully to this housing and homelessness crisis; and

WHEREAS, because current conditions remain consistent with those in existence during the pendency of the local emergency I declared in December of last year, the Los Angeles City Council retains its full authority to consider a variety of City ordinances to codify the measures necessary to address this homelessness crisis; and

WHEREAS, although the City has been and is acting with urgency, including implementing a roadmap to house thousands of Angelenos and building an unprecedented number of supportive housing units and shelters, this emergency declaration is necessary to continue to mobilize resources, save lives, and provide for the public health, welfare, and safety of all;

NOW, THEREFORE, I thereby declare the existence of a local emergency on affordable housing and homelessness and direct all City Departments to take necessary steps for the protection of life, health and safety in the City of Los Angeles. The Executive Directives issued by me in response to the original declaration of emergency and its renewal shall remain in full force and effect through the pendency of this declaration.

I DIRECT that, as authorized under Section 8.33 of the Los Angeles Administrative Code, I shall coordinate citywide planning and respond with respect to unsheltered or unhoused individuals in conjunction with the City Administrative Office, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department, and all other necessary departments and agencies. I shall also coordinate the City's efforts to address this declared emergency with the County of Los Angeles, the State of California, and the federal government.

I FURTHER DIRECT, that the continuing state of emergency shall be regularly evaluated, in coordination with City Council, by reference to key performance indicators of progress in addressing the emergency, including, but not limited to:

- Decrease in the number and size of encampments;
- Regulatory relief from other jurisdictions and within Los Angeles City agencies to create flexibility to address the crisis;
- Relaxation in the restraints that limit the ability of the City's proprietary departments to create flexibility to address the crisis;
- Increased housing placements;
- Increased starts on new affordable housing options;
- An increase in temporary and permanent housing units;
- Increased outside aid through access to mental health and substance use beds;
- A decrease in the number of persons being evicted from existing housing units;
- A decrease in the number of persons falling into homelessness.

I FURTHER DIRECT that all relevant City departments and agencies continue to cooperate by compiling and delivering to the Mayor information about the specific and necessary resources and support that the City should request from Los Angeles County, the State of California and the Federal government to address this crisis.

I THEREFORE DIRECT that the Declaration of Local Emergency shall take effect immediately with respect to a critical shortage of local affordable housing and the homelessness crisis, and that notice shall be given of this Declaration through the most feasible means.



KAREN BASS
Mayor

Dated at Los Angeles, California

Date: July 7th, 2023

Time: 5:14 p.m.

Filed with the City Clerk

Date: July 7, 2023

Time: 6:04 pm

By:  
Signed with ClerkSign
Jul 07, 2023 6:04PM

CITY OF LOS ANGELES
INTER-DEPARTMENTAL CORRESPONDENCE

0220-05151-0642

Date: March 13, 2025


To: Jimmy Kim, General Manager
Department of Recreation And Parks

Attn: Darryl Ford, Superintendent of Planning and Construction
Department of Recreation And Parks

From: Edwin Gipson II, Assistant City Administrative Officer
Office of the City Administrative Officer

Subject: **REQUEST TO EXTEND A TINY HOME VILLAGE AT 6099 LAUREL CANYON BOULEVARD, AKA ALEXANDRIA PARK IN COUNCIL DISTRICT 2**

Digitally signed by
Edwin Gipson II
Date: 2025.03.12
18:10:32 -07'00'



On June 18, 2020, the City and the County of Los Angeles entered into an agreement that became the basis of the COVID-19 Homelessness Roadmap. Then on September 18, 2020, the Council and Mayor approved the site owned by the Department of Recreation and Parks (RAP) located at 6099 Laurel Canyon Boulevard for a Tiny Home Village (C.F. 20-0841), which provides 200 beds to the City's Roadmap agreement.

The Mayor declared a local emergency on December 12, 2022 (C.F. 22-1545), which aims to reduce the number of people experiencing homelessness citywide, approximately 45,252 based on the 2024 Point-in-Time Count. In an effort to support the local emergency, the Office of the City Administrative Officer, at the direction of Council District 2, requests to extend this site for one year and respectfully requests RAP to take any necessary actions or receive necessary approvals for this extension. The site information is as follows:

6099 Laurel Canyon Blvd., aka Alexandria Park

Service Provider: Hope the Mission

Bed Count: 200

Structure type: Tiny Homes

Expiration date: April 11, 2025

Extension request: 1 year

Thank you for your assistance with this matter. If you have any questions about this request, please contact Michael Zambrano, Administrative Analyst, at michael.zambrano@lacity.org, or Kendra Leal, Chief Administrative Analyst, at kendra.leal@lacity.org.

cc: Meghan Luera, Senior Management Analyst II, RAP



ERIC GARCETTI
MAYOR

EXECUTIVE DIRECTIVE NO. 24

Issue Date: May 30, 2018

Subject: Building “A Bridge Home”

Suitable and safe shelter is a basic need, and the lack thereof can have a damaging effect upon the health and well-being of individuals and communities alike. Due to the limited number of shelter beds and the current unsheltered homeless population in the City, there is a significant number of Angelenos who are without the ability to obtain shelter, resulting in a threat to their health and safety. While the City Council and I continue to implement policies to increase the City’s affordable housing supply, additional emergency shelter beds are immediately required.

Accordingly, on April 17, 2018, the City declared a shelter crisis. The declaration of a shelter crisis allows the City take immediate action in establishing additional shelters to address the health and safety of the City’s homeless population, as well as the communities in which they reside.

In addition, in 2017, I set the goals of decreasing the number of unsheltered Angelenos by 50 percent in five years and reaching functional zero in 10 years, by 2028.

The City is responding to this crisis with vigor. The FY 2018-19 budget invests more than \$442 million in supportive housing, temporary shelters, services, and facilities to help homeless Angelenos find their way off the streets. This represents a 147 percent funding increase over the FY 2017-18 budget and includes my “A Bridge Home” initiative that will establish homeless shelters across the City. This is an unprecedented investment by size and by strategy—and will help move unsheltered Angelenos from encampments to shelters until supportive housing can be identified for them.

“A Bridge Home” will help the City meet my goal of ending street homelessness by:

- Enabling the rapid construction of homeless shelters throughout the City;
- Allotting more funds for street cleanups; and
- Establishing the Unified Homelessness Response Center to better coordinate street-level responses to homelessness.

As part of this strategy, I established a \$20 million Crisis and Bridge Housing Fund in the City’s FY 2018-19 budget, divided among the City’s 15 Council Districts to establish new temporary emergency homeless shelters citywide. I am now calling on City departments to prioritize these temporary emergency homeless shelters by moving them to the front of the line from start to finish.

Accordingly, I hereby order the following:

- This Executive Directive shall apply to homeless shelters established pursuant to Sections 12.80 (Homeless Shelters – Emergencies – City Owned and Leased Property) and 12.81 (Homeless Shelters – Emergencies – Charitable Organizations) of Article 2, Chapter 1 of the Los Angeles Municipal Code (LAMC) and Section 91.8605 (Emergency Homeless Shelters) of Division 86, Article 1, Chapter IX of LAMC.
- Each General Manager or Head of Department/Office from the following Departments/Offices shall streamline their application, entitlement, review, procurement, inspection, permitting, certification, and construction processes, as applicable, for the establishment of temporary emergency homeless shelters, and prioritize such shelter projects over other non-temporary emergency homeless shelter projects:
 - Building and Safety
 - City Administrative Officer
 - Contract Administration
 - Engineering
 - Fire
 - General Services
 - Housing and Community Investment
 - Planning
 - Police
 - Public Works
 - Sanitation
 - Street Lighting
 - Street Services
 - Transportation
 - Water and Power

- Each General Manager or Head of Department/Office from the Departments/Offices listed above shall immediately designate a Temporary Emergency Homeless Shelter Project Manager for the Department/Office; shall inform my Senior Project Manager for Homeless Strategies of that person's name and contact information (including when there is a subsequent personnel change or change in that person's contact information); and shall ensure that person has the requisite authority to streamline the Department's/Office's applicable processes for temporary emergency homeless shelters.
- The City Administrative Officer (CAO) shall immediately begin identifying City-owned or City-controlled properties that are potentially suitable for the establishment of a temporary emergency homeless shelter, collaborating with the General Manager and/or Head of Department/Office that owns or controls such property. For each potentially suitable property identified, the CAO shall collaborate with my Office to invite the City Council Office of record to introduce a motion instructing the CAO, with the assistance of the Bureau of Engineering (BOE), to conduct a site evaluation for such property. Such site evaluations shall be completed within 21 calendar days.
- As a part of the CAO's site evaluation, the City Engineer shall ensure that a feasibility study is completed, and shall provide the CAO, my Office, and the City Council Office of record with the completed feasibility study.
- For each property that is deemed suitable for the establishment of a temporary emergency homeless shelter based on the CAO's site evaluation, the CAO shall notify the Director of the Los Angeles County Office of Homeless Initiative of the City's intent to establish a shelter on such property; shall collaborate with my Office and invite the City Council Office of record to introduce a motion requesting the appropriation of funds necessary to establish a shelter on such property; and shall seek to coordinate with the County of Los Angeles for outreach, mental health, addiction support, and other homeless services to be provided at such shelter.
- The City Engineer shall conduct all necessary California Environmental Quality Act (CEQA) reviews for temporary emergency homeless shelters. The City Engineer shall ensure that each CEQA review is completed within six weeks of a project description being submitted to BOE, to the extent feasible and consistent with the legal mandates of CEQA. In all instances following CEQA approval by the City of a temporary emergency homeless shelter, the City Engineer shall cause to be filed with the Los Angeles County Recorder's Office a Notice of Exemption or Notice of Determination, as appropriate.
- The City Engineer and General Manager of the General Services Department (GSD) shall utilize existing contracts for site preparation, design, and construction, to the extent feasible and appropriate.

- The City Engineer shall prepare a site plan and design for each temporary emergency homeless shelter within 30 calendar days of the introduction of the City Council motion appropriating funds to BOE to prepare such site plan and design.
- Each General Manager or Head of Department/Office from the following Departments/Offices shall process all invoices, payments, payrolls, cost reimbursements, and interdepartmental transfers of funds for temporary emergency homeless shelters within 14 calendar days of receipt:
 - Building and Safety
 - Contract Administration
 - Engineering
 - Fire
 - General Services
 - Housing and Community Investment
 - Planning
 - Police
 - Public Works
 - Sanitation
 - Street Lighting
 - Street Services
 - Transportation
 - Water and Power
- The General Manager of the Department of Transportation (DOT) shall approve all temporary traffic control plans in connection with the establishment of temporary emergency homeless shelters within seven calendar days of the request being submitted to DOT; and shall identify street parking or a City-owned or City-controlled parking lot, as close as reasonably practicable, but no more than one mile from each temporary emergency homeless shelter, for use by staff and vehicles servicing such shelter.
- The City Engineer shall apply for a plan check with the Department of Building and Safety (DBS) within one business day of finalizing the design, and shall correct the plan check within two business days from the release date of any plan check correction, for each temporary emergency homeless shelter. If an outside vendor prepares any plan check for such shelter, the City Engineer shall review and return such plan check to the vendor within two business days prior to submittal to DBS.
- The General Manager of DBS shall collaborate with the following Departments/Offices, as appropriate, to ensure plan check reviews (including rechecks) are completed for temporary emergency homeless shelters within

seven calendar days of being submitted to DBS, and permitting and approvals are completed as expeditiously as possible:

- Cultural Affairs
 - Engineering
 - Fire
 - Sanitation
 - Transportation
 - Water and Power
- The General Manager of DBS shall inspect each temporary emergency homeless shelter within one business day of the request being submitted to DBS; and shall issue a temporary Certificate of Occupancy within seven calendar days of final inspection approval.
 - The General Manager or Head of Department/Office from the following Department/Offices shall collaborate with the President or the Executive Officer of the Board of Public Works to agendaize items related to temporary emergency homeless shelters on the Board of Public Works' meeting agendas within seven calendar days of the relevant Department/Office being notified:
 - Contract Administration
 - Engineering
 - Sanitation
 - Street Lighting
 - Street Services
 - The Director of Sanitation shall ensure that all Sewer Capacity Availability Requests (SCARs) and reviews are completed within seven calendar days of being submitted to the Bureau of Sanitation.
 - The City Engineer shall collaborate with the General Manager of GSD to install the sewer connection(s) for each temporary emergency homeless shelter, or shall utilize contractors from its Emergency Sewer Repair list, to the extent necessary.
 - The Director of Street Lighting shall collaborate with the City Engineer to install appropriate lighting, including pedestrian and safety lighting, at each temporary emergency homeless shelter, within seven calendar days of the request being submitted to the Bureau of Street Lighting.
 - The Director of Street Services shall ensure that all permitting requests to maintain materials or equipment in the public right-of-way are reviewed within seven calendar days of being submitted to the Bureau of Street Services and the approval of any necessary temporary traffic control plans by DOT.

- The General Manager of the Housing and Community Investment Department shall ensure that any funding allocated by the City to the Los Angeles Homeless Services Authority for temporary emergency homeless shelters be under contract within 14 calendar days of approval.
- The Chief of Police shall designate a liaison for each temporary emergency homeless shelter; and shall inform my Office of that person's name and contact information (including when there is a subsequent personnel change or change in that person's contact information).
- The General Manager of GSD shall ensure that all on-site work for temporary emergency homeless shelters, including installation, is completed within 90 calendar days of when such on-site work begins.
- The General Manager of the Department of Water and Power (DWP) shall ensure that the design, installation, and inspection of water and electricity meters, and the activation of water and electricity service, is completed within 14 calendar days of DWP receiving a submittal from BOE, including all necessary permits, and the completion of the installation of any necessary pipelines, poles, electricity wires, or other infrastructure.
- All temporary emergency homeless shelters shall be accessible to people with disabilities as required by the Americans with Disabilities Act of 1990 (42 U.S.C. § 12101 et seq.), the Rehabilitation Act of 1973, (29 U.S.C. § 701 et seq.), and other applicable laws. Reasonable accommodations shall be provided upon request for persons with disabilities.
- This Executive Directive shall be deemed automatically rescinded on January 1, 2021, unless I order otherwise.

Executed this 30th day of May 2018.



ERIC GARCETTI
Mayor

DECLARATION OF LOCAL EMERGENCY

WHEREAS, Section 231(i) of the Los Angeles City Charter and Ch. 3, Section 8.27 of the Los Angeles Administrative Code provide that the Mayor of the City of Los Angeles has the authority to declare the existence of a local emergency as a result of any occurrence which, by reason of its magnitude, is or is likely to become beyond the control of the normal services, personnel, equipment, and facilities of the regularly constituted branches and departments of City government; and

WHEREAS, the City of Los Angeles has at any given time approximately 41,980 people experiencing homelessness Citywide; and

WHEREAS, the number of unhoused people in the City of Los Angeles has increased dramatically in recent years, nearly doubling in the past decade, with the number of unhoused families increasing by 238 percent since 2007; and

WHEREAS, the City of Los Angeles represents 9.6 percent of the State of California's population but 25 percent of the State's unsheltered population, and the City represents only 1.2 percent of the total United States population but 7.2 percent of the United States population of people experiencing homelessness; and

WHEREAS, as a percentage of its population, the number of unsheltered people in the City of Los Angeles is approximately 18 times higher than the number in New York City and 14 times higher than the number in Chicago; and

WHEREAS, there are more people currently experiencing homelessness in the City of Los Angeles than were displaced by Hurricane Harvey in Houston (30,000) or the 1994 Northridge Earthquake (20,000); and

WHEREAS, homelessness has disproportionately impacted Black, Indigenous and Immigrant Angelenos. Black people comprise only 8 percent of the population of the City of Los Angeles but, in the most recent homelessness count, accounted for 33 percent or more of people experiencing homelessness; and

WHEREAS, homelessness has increased dramatically and disproportionately among Hispanic and Latino Angelenos during the COVID-19 pandemic. The share of the population of people experiencing homelessness who are Hispanic or Latino increased by 30 percent between 2020 and 2022 and now constitute 42 percent of unhoused individuals. Black and Brown Angelenos comprise 75 percent of people experiencing homelessness; and

WHEREAS, the homelessness crisis has had unacceptable consequences for Angelenos, including a significant death toll that has rapidly increased since the start of the COVID-19 pandemic. The Los Angeles County Department of Public Health has reported an average of over 5 deaths per day of unhoused persons as of March 2021, a 200 percent increase in the death rate of persons experiencing homelessness over the past decade and a 56 percent increase over just one year prior; and

WHEREAS, women now comprise about a third of people experiencing homelessness and at least 60 percent of those women have experienced violence, and more than a third of LGBTQ+ women experiencing homelessness have experienced sexual assault; and

WHEREAS, a disproportionate share of youth experiencing homeless identify as LGBTQ+ and lack adequate access to resources; and

WHEREAS, the murder rate for people experiencing homeless is at the highest recorded levels, and increased by 47 percent in 2021 alone; and

WHEREAS, severe overcrowding in Los Angeles has also led to increased deaths from COVID-19. In neighborhoods with 40 percent overcrowding as compared to a national average of 3 percent, residents are 11 times more likely to die because of COVID-19; and

WHEREAS, shelter and housing is particularly important during these coming winter months when people experiencing homelessness in the City are likely to face heightened exposure and dangers from living outdoors, and heightened dangers from the combination of COVID-19, flu outbreak and respiratory syncytial virus (RSV). It is projected that the City will face an acute shortage of winter homeless shelters through March 2023, with fewer than half the number of shelter sites available as in the winter of 2021-2022 and nearly two-thirds fewer shelter beds; and

WHEREAS, the City's eviction moratorium, which has protected many Angelenos from falling into homelessness, ends concurrently with the end of the City's State of Local Emergency regarding the COVID-19 pandemic on February 1, 2023; and

WHEREAS, the State of California's COVID-19 State of Emergency, which has provided resources to keep many Angelenos from falling into homelessness, ends in February of 2023, thus requiring immediate action in order to create replacement and additional housing and shelter, and in order to support the necessary infrastructure and laws required to protect and provide that shelter and housing; and

WHEREAS, people experiencing homelessness suffer disproportionately from mental and physical health ailments, the treatment of which has strained the City's ability to provide appropriate shelter and housing and which require assistance from the County

Health Department to provide the necessary public services. Specifically, it is estimated that 47 percent of unsheltered people in the City of Los Angeles are affected by a health condition, 46 percent are affected by substance abuse, 34 percent are affected by a serious mental illness, 29 percent are affected by physical disabilities, 17 percent are affected by post-traumatic stress disorder, 7 percent are affected by developmental disabilities, and 6 percent are affected by traumatic brain injuries. Recent studies differ on the exact percentages but dramatic increases over time are prevalent in all of the data. The prevalence of extreme need significantly stress the City's public services; and

WHEREAS, notwithstanding that the State of California has enacted a CARE Court to address the crisis of untreated mental illness, the beds and necessary access to acute and subacute care is in development and steps must be taken in the interim to provide increased access to care; and

WHEREAS, the homelessness crisis has strained the City's public safety resources. Among other things, occurrences of fires related to homelessness have nearly tripled between 2018 and 2021, averaging 24 fires a day in the first quarter of 2021, and now constitute a majority of all fires to which the Los Angeles Fire Department responds; and

WHEREAS, paramedic calls to address the crisis on our streets and in our other public spaces are increasing at alarming rates and unhoused residents are 19 times more likely to require an emergency room transport by paramedics than housed residents; and

WHEREAS, the homelessness crisis confronting Los Angeles has grown both incrementally and exponentially, leading to death, illness, and deplorable living conditions even worse than those that created emergencies due to persistent and worsening conditions from prison overcrowding, deterioration in water quality, or fire risk due to climate change; and

WHEREAS, the conditions in December 2022 are even more dire than when Mayor Bradley declared a local emergency due to the upcoming winter weather and its effects on the people experiencing homelessness in 1987; and

WHEREAS, the displacement of the number of people living on the streets of the City of Los Angeles today is a daily recurring emergency, empowering the Mayor to declare a state of emergency, no less than if the emergency was caused by an earthquake, fire, or flood; and

WHEREAS, the City's ability to mobilize local resources, coordinate interagency response, accelerate procurement of housing units, use mutual aid, and seek assistance and potential reimbursement by the State and Federal governments will be critical to successfully responding to this homelessness crisis; and

WHEREAS, during the pendency of the existence of a local emergency, the Los Angeles City Council shall retain its full authority to consider a variety of City ordinances to codify the measures necessary to address this homelessness crisis; and

WHEREAS, during the COVID-19 pandemic the City Council created the COVID-19 Homelessness Roadmap and committed the funding and resources needed to produce 6700 housing options in 18 months; and

WHEREAS, the City currently has 14,475 interim housing beds and the City Council continues to prioritize the building of interim and permanent supporting housing and yet need outpaces demand; and

WHEREAS, the City projects it will soon have a total of 12,908 supportive and affordable units, of which 3,861 have been completed already, 5,171 are currently under construction, and 3,876 are in pre-development; and

WHEREAS, notwithstanding that Council has been and is acting with urgency, including implementing a roadmap to house thousands of Angelenos and building an unprecedented number of supportive housing units and shelters, an emergency declaration is necessary to mobilize resources, save lives, and provide for the public health, welfare, and safety of all; and

WHEREAS, the City of Los Angeles has responded to the rapid increase in its homeless population with unprecedented investments into homelessness solutions, including a nearly \$1.2 billion commitment in the 2022-2023 City budget for the construction of thousands of units of supportive housing, the expansion of bridge housing, and the hiring of professionals to address the homelessness crisis and, notwithstanding these efforts, the number of those experiencing homelessness in the City continues to increase and outstrip the resources and services that the City has provided; and

WHEREAS, the magnitude of loss of life, the persistent and disproportionate impact of the COVID-19 pandemic, and the persistent discriminatory impacts of a lack of housing warrant and necessitate that I declare the existence of a local emergency; and

WHEREAS, the benefits of this emergency declaration, coupled with past and future actions by the Los Angeles City Council to address the homelessness crisis, will help ensure that this local emergency will be of a temporary nature;

NOW, THEREFORE, I hereby declare the existence of a local emergency and direct all Divisions of the Emergency Operations Organization (EOO) and all other City Departments to take necessary steps for the protection of life, health and safety in the City of Los Angeles.

I REQUEST, that the City Council adopt resolutions pursuant to the Los Angeles Administrative Code Sections 10.1.1, 10.2.1, 10.5(a)(8), and 10.5.5 to expedite the procurement and contracting process for materials, equipment, and services necessary to respond rapidly to the homelessness crisis.

I DIRECT that, as Director of the EOO, I shall coordinate Citywide planning and response with respect to unsheltered individuals in conjunction with the City Administrative Officer, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department and any and all necessary departments and agencies.

I FURTHER DIRECT that the City coordinate its efforts to address this declared emergency with the County of Los Angeles, the State of California, and the federal government.

I FURTHER DIRECT, that the continuing state of emergency shall be regularly evaluated, in coordination with City Council, by reference to key performance indicators of progress in addressing the emergency, including, but not limited to:

- Decrease in the number and size of encampments;
- Regulatory relief from other jurisdictions and within Los Angeles City agencies to create flexibility to address the crisis;
- Relaxation in the restraints that limit the ability of the City's proprietary departments to create flexibility to address the crisis;
- Increased housing placements;
- Increased starts on new affordable housing options;
- An increase in temporary and permanent housing units;
- Increased outside aid through access to mental health and substance use beds;
- A decrease in the number of persons being evicted from existing housing units;
- A decrease in the number of persons falling into homelessness.

I FURTHER DIRECT that this Emergency Declaration sunset in six months subject to being renewed. The setting of a specific time frame allows for actions to be taken to make permanent, necessary structural changes.

I FURTHER DIRECT that all relevant City departments and agencies compile and deliver to the Mayor information about the specific and necessary resources and support that the

City should request from Los Angeles County, the State of California and the Federal government to address this crisis.

I THEREFORE DIRECT that the Declaration of Local Emergency shall take effect immediately and that notice shall be given of said Declaration through the most feasible means.



Karen Bass, MAYOR

Dated: December 12, 2022
at Los Angeles, California
Time: 9:00 a.m.

Filed with the City Clerk
Date: December 12, 2022
Time: 9:05 a.m.
By: *Pat J. Luth*



KAREN BASS
MAYOR

DECLARATION OF LOCAL HOUSING AND HOMELESSNESS EMERGENCY

WHEREAS, Section 231(i) of the Los Angeles City Charter and Section 8.33 of the Los Angeles Administrative Code provide that the Mayor of the City of Los Angeles has the authority to declare the existence of a local emergency due to the existence of a critical shortage of local affordable housing and/or an emergency on homelessness; and

WHEREAS, on December 12, 2022, I declared the existence of a local emergency on homelessness with a sunset of six months subject to renewal. The City Council renewed the declaration of emergency and established a new sunset date of July 9, 2023; and

WHEREAS, although significant progress has been made since I declared the homelessness emergency in December of last year, the City still faces a critical shortage of local affordable housing, and the number of individuals unhoused and unsheltered remain far too high; and

WHEREAS, the City still finds itself in an emergency because most if not all of the concerns articulated in the recitals in my December declaration are true today; and

WHEREAS, the unhoused population in the City is greater than two times the total number of interim beds, as established in the annual Homeless Inventory Count submitted to the federal Department of Housing and Urban Development. This alone is sufficient to authorize my declaration of this local housing and homelessness emergency under Section 8.33 of the Los Angeles Administrative Code; and

WHEREAS, the City's housing supply is projected to be at least 40 percent below its annual housing production goals as established in the Housing Element approved by the State Department of Housing and Community Development and reported in the City Planning Department's quarterly Housing Production Report. This is yet another independent basis for me to declare this local housing and homelessness emergency under Section 8.33 of the Los Angeles Administrative Code; and

WHEREAS, declaring this emergency will enable the City to continue to mobilize local resources, coordinate inter-agency response, accelerate procurement of housing units, use mutual aid, and seek assistance and potential reimbursement by the State and

Federal governments - all critical to the ongoing efforts to respond forcefully and successfully to this housing and homelessness crisis; and

WHEREAS, because current conditions remain consistent with those in existence during the pendency of the local emergency I declared in December of last year, the Los Angeles City Council retains its full authority to consider a variety of City ordinances to codify the measures necessary to address this homelessness crisis; and

WHEREAS, although the City has been and is acting with urgency, including implementing a roadmap to house thousands of Angelenos and building an unprecedented number of supportive housing units and shelters, this emergency declaration is necessary to continue to mobilize resources, save lives, and provide for the public health, welfare, and safety of all;

NOW, THEREFORE, I thereby declare the existence of a local emergency on affordable housing and homelessness and direct all City Departments to take necessary steps for the protection of life, health and safety in the City of Los Angeles. The Executive Directives issued by me in response to the original declaration of emergency and its renewal shall remain in full force and effect through the pendency of this declaration.

I DIRECT that, as authorized under Section 8.33 of the Los Angeles Administrative Code, I shall coordinate citywide planning and respond with respect to unsheltered or unhoused individuals in conjunction with the City Administrative Office, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department, and all other necessary departments and agencies. I shall also coordinate the City's efforts to address this declared emergency with the County of Los Angeles, the State of California, and the federal government.

I FURTHER DIRECT, that the continuing state of emergency shall be regularly evaluated, in coordination with City Council, by reference to key performance indicators of progress in addressing the emergency, including, but not limited to:

- Decrease in the number and size of encampments;
- Regulatory relief from other jurisdictions and within Los Angeles City agencies to create flexibility to address the crisis;
- Relaxation in the restraints that limit the ability of the City's proprietary departments to create flexibility to address the crisis;
- Increased housing placements;
- Increased starts on new affordable housing options;
- An increase in temporary and permanent housing units;
- Increased outside aid through access to mental health and substance use beds;
- A decrease in the number of persons being evicted from existing housing units;
- A decrease in the number of persons falling into homelessness.

I FURTHER DIRECT that all relevant City departments and agencies continue to cooperate by compiling and delivering to the Mayor information about the specific and necessary resources and support that the City should request from Los Angeles County, the State of California and the Federal government to address this crisis.

I THEREFORE DIRECT that the Declaration of Local Emergency shall take effect immediately with respect to a critical shortage of local affordable housing and the homelessness crisis, and that notice shall be given of this Declaration through the most feasible means.



KAREN BASS
Mayor

Dated at Los Angeles, California

Date: July 7th, 2023

Time: 5:14 p.m.

Filed with the City Clerk

Date: July 7, 2023

Time: 6:04 pm

By:  

Signed with ClerkSign
Jul 07, 2023 6:04PM



KAREN BASS
MAYOR

November 4, 2025

Honorable Members of the City Council
c/o City Clerk
City Hall, Room 395

**Subject: Notice of the Status of Local Emergency - Homelessness Crisis
(Council File - 22-1545)**

Honorable Council President and Councilmembers:

On my first day in office, I declared an unprecedented State of Emergency on homelessness. For decades, this crisis had worsened – year after year, Angelenos endured increases in the number of people living and dying on the streets.

The State of Emergency gave us the authority to take bold and swift action to upend the failed status quo. As a result, we have begun a real shift in our city's decades-long trend of rising homelessness. For the first time ever, Los Angeles has seen two consecutive years of reduction in homelessness, including a 17-percent drop in street homelessness.

The Emergency Declaration allowed the City to expedite contracting and to launch Inside Safe, which created interim housing to bring people off the streets with dignity and support across the city. It also facilitated Executive Directive 1 (ED1), soon to be codified as an ordinance, which is the city's most sweeping cut of red tape to pave the way for affordable housing and housing for the homeless. More than 30,000 units of housing are now moving through the ED1 pipeline.

As a matter of law, States of Emergency are not designed to be permanent – even when the crisis persists. Because many of the tools created under the declaration are now in place, we can continue urgent action without the temporary declaration.

Therefore, with the City firmly pointed in a new direction on homelessness, I am lifting the official declaration of a State of Emergency. Let me be clear: the crisis remains, and so does our urgency. Every day, we will continue to be on the streets, engaging with people

living in encampments and RVs, bringing people Inside Safe, and restoring neighborhoods across Los Angeles.

If at any point extraordinary authority is needed to maintain or accelerate progress, I will not hesitate to reinstate an emergency declaration.

I look forward to our continued partnership and thank you for your commitment to serve the people of Los Angeles.

Sincerely,

A handwritten signature in black ink that reads "Karen Bass". The signature is written in a cursive, flowing style.

KAREN BASS

Mayor



KAREN BASS
MAYOR

November 4, 2025

Honorable Members of the City Council
c/o City Clerk
City Hall, Room 395

**Subject: Addendum to Notice of the Status of Local Emergency -
Homelessness Crisis (Council File - 22-1545)**

Honorable Council President and Councilmembers:

The effective date of my lifting of the declaration of a State of Emergency on homelessness is November 18, 2025, which is the end of the 90 day renewal period.

Sincerely,

A handwritten signature in black ink that reads 'Karen Bass'.

KAREN BASS
Mayor


CITY OF LOS ANGELES
INTER-DEPARTMENTAL CORRESPONDENCE

0220-05151-0788

Date: March 19, 2026

To: Jimmy Kim, General Manager
Department of Recreation And Parks

Attn: Darryl Ford, Superintendent of Planning and Construction
Department of Recreation And Parks

From: Edwin Gipson II, Assistant City Administrative Officer
Office of the City Administrative Officer 

Subject: **REQUEST TO EXTEND A TINY HOME VILLAGE AT 6099 LAUREL CANYON BOULEVARD, AKA ALEXANDRIA PARK, IN COUNCIL DISTRICT 2**

On September 18, 2020, the Council and Mayor approved the site owned by the Department of Recreation and Parks (RAP) located at 6099 Laurel Canyon Boulevard for a Tiny Home Village (C.F. 20-0841), which provides 200 beds and previously counted to the City's Roadmap agreement. The Office of the City Administrative Officer (CAO) requests to extend this site for one year and respectfully requests RAP to take any necessary actions or receive necessary approvals for this extension. The site information is as follows:

6099 Laurel Canyon Blvd., aka Alexandria Park

Service Provider: Hope the Mission

Bed Count: 200

Structure type: Tiny Homes

Expiration date: April 11, 2026

Extension request: 1 year

Thank you for your assistance with this matter. If you have any questions about this request, please contact Michael Zambrano, Administrative Analyst, at michael.zambrano@lacity.org, or Kendra Santillan, Chief Administrative Analyst, at kendra.santillan@lacity.org.

cc: Meghan Luera, Senior Management Analyst II, RAP